

# The Audit Plan for Mid Devon District Council

### Year ended 31 March 2014

27 May 2014

#### **Geraldine Daly**

Engagement Lead T 0117 305 7741 M 07880 783992 E geri.n.daly@uk.gt.com

#### **Steve Johnson**

Manager

**T** 07880 456134

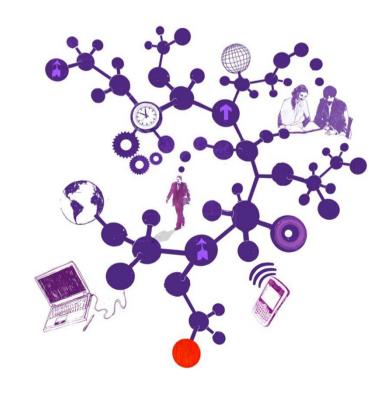
E steve.p.johnson@uk.gt.com

#### Sarah Martin

Executive

T 0117 305 7861

E Sarah.J.Martin@uk.gt.com



The contents of this report relate only to the matters which have come to our attention,
which we believe need to be reported to you as part of our audit process. It is not a
comprehensive record of all the relevant matters, which may be subject to change, and in
particular we cannot be held responsible to you for reporting all of the risks which may affect
the Council or any weaknesses in your internal controls. This report has been prepared solely
for your benefit and should not be quoted in whole or in part without our prior written
consent. We do not accept any responsibility for any loss occasioned to any third party acting,
or refraining from acting on the basis of the content of this report, as this report was not
prepared for, nor intended for, any other purpose.

### Contents

#### **Section**

- 1. Understanding your business
- 2. Developments relevant to your business and the audit
- 3. Our audit approach
- 4. An audit focused on risks
- 5. Significant risks identified
- 6. Other risks
- 7. Results of interim work
- 8. Value for Money
- 9. Logistics and our team
- 10. Fees and independence
- 11. Communication of audit matters with those charged with governance

### **Appendices**

A. Action plan

### Understanding your business

In planning our audit we need to understand the challenges and opportunities the Council is facing. We set out a summary of our understanding below.

### Challenges/opportunities

#### 1. New homes

 The Council is now completing its new house programme and will need to disclose these in its Property, Plant and equipment (PPE) balances.

#### 2. Accounting for NDR

- The introduction of local accounting for National Domestic rates (NDR) introduces a new approach to the treatment of business rates.
- The approach introduces the need to provide for appeals.
- The Council also participates in the Devon NDR pool to help reduce the impact of variances in NDR collected across Devon.

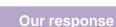
#### 3. Green energy schemes

- The Council's agreements to implement three green energy programmes is planned to deliver savings for the Council.
- The accounting for these schemes is challenging.

#### 4. Achieving savings

- The Council has achieved its financial plans in recent years. However, the Council faces further reductions in the funding it receives in future years.
- The MTFP (2013/14 to 2017/18) model predicts an estimated cumulative shortfall on the General Fund budget of £2,045k by 2017/18.





- We will review the Council's valuations and the treatment of additions and any impairment arising.
- We will liaise with the Council's finance team to agree:
  - the presentation in the financial statements;
  - the assumptions used to provide for appeals; and
  - the appropriate disclosure of pool arrangements in the financial statements.
- We will work with the Council's finance team to ensure that the Council's accounting treatment is in accordance with proper accounting practices.
- We will review the Council's savings plans as part of our VfM work.
- We will review the Council's financial forecasts and estimates as part of our risk planning for the audit of the financial statements
- We will update our assessment of the Council's financial resilience.

# Developments relevant to your business and the audit

In planning our audit we also consider the impact of key developments in the sector and take account of national audit requirements as set out in the Code of Audit Practice ('the code') and associated guidance.

### **Developments and other requirements**

#### 1.Financial reporting

- Changes to the CIPFA Code of Practice
- Clarification of Code requirements around PPE valuations
- Changes to NDR accounting and provisions for business rate appeals

#### 2. Legislation

- Local Government Finance settlement
- Welfare reform Act 2012

#### 3. Corporate governance

- Annual Governance Statement (AGS)
- Explanatory foreword.

#### 4. Pensions

 The impact of 2013/14 changes to the Local Government pension Scheme (LGPS).

#### 5. Financial Pressures

- Managing service provision with less resource
- Progress against savings plans.

#### 6. Other requirements

- The Council is required to submit a Whole of Government accounts pack on which we provide an audit opinion
- The Council completes grant claims and returns on which audit certification is required

### Our response

#### We will ensure that

- the Council complies with the requirements of the CIPFA Code through discussions with management and our substantive testing
- We will discuss the impact of the legislative changes with the Council through our regular meetings with senior management and those charged with governance, providing a view where appropriate.
- We will review the arrangements the Council has in place for the production of the AGS
- We will review the AGS and the explanatory foreword to consider whether they are consistent with our knowledge.
- We will review how the Council dealt with the impact of the 2013/14 changes through our meetings with senior management.
- consideration of performance against the savings plan
  We will undertake a review of Financial Resilience as

part of our VFM conclusion.

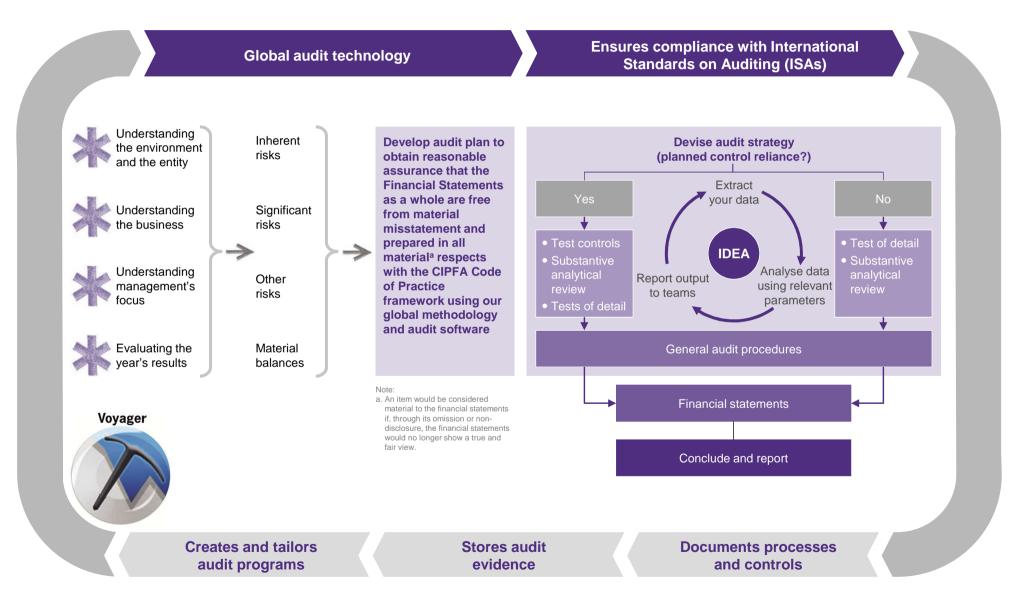
· We will review the Council's

performance against the

2013/14 budget, including

- We will carry out work on the WGA pack in accordance with requirements
- We will certify grant claims and returns in accordance with Audit Commission requirements.

### Our audit approach



# Significant risks identified

'Significant risks often relate to significant non-routine transactions and judgmental matters. Non-routine transactions are transactions that are unusual, either due to size or nature, and that therefore occur infrequently. Judgmental matters may include the development of accounting estimates for which there is significant measurement uncertainty' (ISA 315).

In this section we outline the significant risks of material misstatement which we have identified. There are two presumed significant risks which are applicable to all audits under auditing standards (International Standards on Auditing – ISAs) which are listed below:

Significant risk	Description	Substantive audit procedures
The revenue cycle includes fraudulent transactions	Under ISA 240 there is a presumed risk that revenue may be misstated due to the improper recognition of revenue.	<ul> <li>Work planned:</li> <li>Review and testing of revenue recognition policies</li> <li>Testing of material revenue streams</li> </ul>
Management over-ride of controls	Under ISA 240 there is a presumed risk that the risk of management over-ride of controls is present in all entities.	Work planned: Review of accounting estimates, judgments and decisions made by management Testing of journal entries Review of unusual significant transactions

### Other risks identified

The auditor should evaluate the design and determine the implementation of the entity's controls, including relevant control activities, over those risks for which, in the auditor's judgment, it is not possible or practicable to reduce the risks of material misstatement at the assertion level to an acceptably low level with audit evidence obtained only from substantive procedures (ISA 315).

In this section we outline the other risks of material misstatement which we have identified as a result of our planning.

Other reasonably possible risks	Description	Interim audit work	Further work planned
Operating expenses	Creditors understated or not recorded in the correct period	<ul> <li>Review of system documentation and walkthrough of transaction</li> <li>Substantively test a sample of operating expenses</li> </ul>	<ul> <li>Agree creditors to the ledger</li> <li>Review unusual amounts</li> <li>Review of payments before and after year end to ensure that they are allocated to the correct year and correctly recognised</li> </ul>
Employee remuneration	Employee remuneration expenses not correct	<ul> <li>Review of system documentation and walkthrough of transaction</li> <li>Substantively test a sample of remuneration transactions</li> </ul>	<ul> <li>Predictive analytical review</li> <li>Reconcile year end HMRC return to ledger</li> <li>Review unusual amounts</li> <li>Confirm accounts disclosures</li> </ul>
Welfare Expenditure	Welfare benefits improperly computed	<ul> <li>Review of system documentation and walkthrough of transaction</li> <li>Verifying system parameters</li> </ul>	<ul> <li>Analytical Review</li> <li>Review the reconciliation of the housing benefit system to the general ledger</li> <li>Agree the Housing Benefit claim to the accounts</li> <li>Substantively test a sample of welfare claims</li> </ul>
Housing Rent Revenue Account	Housing revenue transactions not recorded.	<ul> <li>Review of system documentation and walkthrough of transaction</li> <li>Testing of rental charges</li> </ul>	<ul> <li>Predictive analytical review of housing rent revenue</li> <li>Review of control accounts and creation of tenancy</li> <li>Review unusual amounts</li> </ul>
Property, Plant & Equipment	Revaluation measurement not correct P,P & E activity not valid.	Work will be undertaken as part of year end procedures.	<ul> <li>Review the system documentation and walkthrough of a transaction</li> <li>Substantively test the accounting treatment for the valuation to ensure it has been correctly applied</li> <li>Reconcile valuers' report to Fixed asset register</li> <li>Substantive test of a sample of transactions contained within the asset register</li> </ul>

# Results of interim audit work

The findings of our interim audit work, and the impact of our findings on the accounts audit approach, are summarised in the table below:

	Work performed and findings	Conclusion
Internal audit	We have reviewed internal audit's overall arrangements in accordance with auditing standards. Our work has not identified any issues which we wish to bring to your attention.  We also reviewed internal audit's work on the Council's key financial systems. We have not identified any significant weaknesses.	Overall, we have concluded that the internal audit service continues to provide an independent and satisfactory service to the Council and that internal audit work contributes to an effective internal control environment at the Council.  An issue regarding the posting of journals by a member of Internal Audit has been raised below, other than this our review of internal audit work has not identified any weaknesses which impact on our audit approach.
Walkthrough testing	We have completed walkthrough tests of controls operating in areas where we consider that there is a risk of material misstatement to the financial statements. Except for PP&E which will be done at the opinion audit.	Our work has not identified any weaknesses which impact on our audit approach. However we noted the following weaknesses in processes.  Payroll starters and change of circumstance forms are not always signed by the head of service  Rent control account is not up to date - explanation given that staff member is off sick but this is a period of long term sickness so alternative measures are required
Review of information technology controls	Our information systems specialist performed a high level review of the general IT control environment, as part of the overall review of the internal controls system. We have also performed a follow up of the issues that were raised last year.  IT (information technology) controls were observed to have been implemented in accordance with our documented understanding.	Following completion of this work, we will confirm whether there are any material weaknesses which are likely to adversely impact on the Council's financial statements.

# Results of interim audit work

	Work performed	Conclusion
Journal entry controls	We have reviewed the Council's journal entry policies and procedures as part of determining our journal entry testing strategy and have not identified any material weaknesses which are likely to adversely impact on the Council's control environment or financial statements.	One of the Internal Auditors has posted journals during the year. Internal Audit are part of the Council's internal control function and should not be part of the Council's systems.  Internal Audit need to ensure it has safeguards in place to mitigate any conflict of interest and to ensure that the Internal Audit function remains independent.

### Value for money

### **Value for money**

The Code requires us to issue a conclusion on whether the Council has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. This is known as the Value for Money (VfM) conclusion.

Our VfM conclusion is based on the following criteria specified by the Audit Commission:

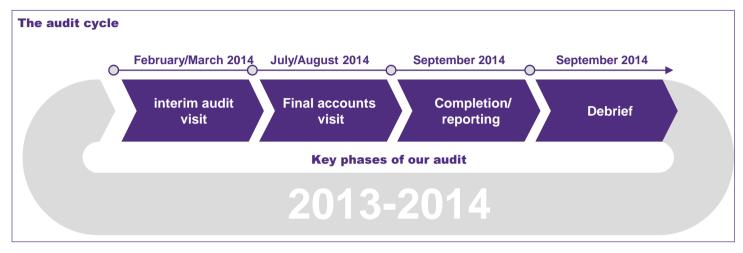
VfM criteria	Focus of the criteria
The organisation has proper arrangements in place for securing financial resilience	The organisation has robust systems and processes to manage financial risks and opportunities effectively, and to secure a stable financial position that enables it to continue to operate for the foreseeable future
The organisation has proper arrangements for challenging how it secures economy, efficiency and effectiveness	The organisation is prioritising its resources within tighter budgets, for example by achieving cost reductions and by improving efficiency and productivity

We have undertaken a risk assessment to identify areas of risk to our VfM conclusion. As in 2012/13 the Financial Resilience of the Council's finances remains the only risk identified.

We will undertake work to ensure that as well as addressing high risk area it is, wherever possible, focused on the Council's priority areas and can be used as a source of assurance members. We do not plan to undertake any other specific reviews to support our VfM conclusion.

:The results of our VfM audit work and the key messages arising will be reported in our Audit Findings report and in the Annual Audit Letter. We will issue a separate report in respect of Financial resilience.

# Key dates



Date	Activity
January 2014	Planning
24 February 2014	Interim site visit
11 March 2014	Presentation of audit plan to Audit Committee
July/August 2014	Year end fieldwork
August 2014	Audit findings clearance meeting with Head of Finance
23 September 2014	Report audit findings to those charged with governance (Audit Committee)
23 September 2014	Sign financial statements opinion

### Fees and independence

#### **Fees**

	£
Council audit	62,700
Grant certification	10,700
Total	73,400

#### **Fees for other services**

Service	Fees £
None	Nil

#### Our fee assumptions include:

- Our fees are exclusive of VAT
- Supporting schedules to all figures in the accounts are supplied by the agreed dates and in accordance with the agreed upon information request list
- The scope of the audit, and the Council and its activities, have not changed significantly
- The Council will make available management and accounting staff to help us locate information and to provide explanations

#### **Independence and ethics**

We confirm that there are no significant facts or matters that impact on our independence as auditors that we are required or wish to draw to your attention. We have complied with the Auditing Practices Board's Ethical Standards and therefore we confirm that we are independent and are able to express an objective opinion on the financial statements.

Full details of all fees charged for audit and non-audit services will be included in our Audit Findings report at the conclusion of the audit.

We confirm that we have implemented policies and procedures to meet the requirement of the Auditing Practices Board's Ethical Standards.

# Communication of audit matters with those charged with governance

International Standards on Auditing (ISA) 260, as well as other ISAs, prescribe matters which we are required to communicate with those charged with governance, and which we set out in the table opposite.

This document, The Audit Plan, outlines our audit strategy and plan to deliver the audit, while The Audit Findings will be issued prior to approval of the financial statements and will present key issues and other matters arising from the audit, together with an explanation as to how these have been resolved.

We will communicate any adverse or unexpected findings affecting the audit on a timely basis, either informally or via a report to the Council.

#### **Respective responsibilities**

This plan has been prepared in the context of the Statement of Responsibilities of Auditors and Audited Bodies issued by the Audit Commission (<a href="www.audit-commission.gov.uk">www.audit-commission.gov.uk</a>).

We have been appointed as the Council's independent external auditors by the Audit Commission, the body responsible for appointing external auditors to local public bodies in England. As external auditors, we have a broad remit covering finance and governance matters.

Our annual work programme is set in accordance with the Code of Audit Practice ('the Code') issued by the Audit Commission and includes nationally prescribed and locally determined work. Our work considers the Council's key risks when reaching our conclusions under the Code.

It is the responsibility of the Council to ensure that proper arrangements are in place for the conduct of its business, and that public money is safeguarded and properly accounted for. We have considered how the Council is fulfilling these responsibilities.

Our communication plan	Audit plan	Audit findings
Respective responsibilities of auditor and management/those charged with governance	✓	
Overview of the planned scope and timing of the audit. Form, timing and expected general content of communications	<b>✓</b>	
Views about the qualitative aspects of the entity's accounting and financial reporting practices, significant matters and issue arising during the audit and written representations that have been sought		✓
Confirmation of independence and objectivity	✓	✓
A statement that we have complied with relevant ethical requirements regarding independence, relationships and other matters which might be thought to bear on independence.  Details of non-audit work performed by Grant Thornton UK LLP and network firms, together with fees charged.	<b>✓</b>	✓
Details of safeguards applied to threats to independence		
Material weaknesses in internal control identified during the audit		✓
Identification or suspicion of fraud involving management and/or others which results in material misstatement of the financial statements		✓
Non compliance with laws and regulations		✓
Expected modifications to the auditor's report, or emphasis of matter		✓
Uncorrected misstatements		✓
Significant matters arising in connection with related parties		✓
Significant matters in relation to going concern		✓

# Appendices

# Action plan

### **Priority**

High - Significant effect on control system

Medium - Effect on control system

Low - Best practice

Rec No.	Recommendation	Priority	Management response	Implementation date & responsibility
1	Payroll starters and change of circumstance forms should be signed by the head of service.	M	Head of Finance will ensure that Head of HR and service managers sign off starters and changes with immediate effect.  HR are now receiving email confirmations from managers that they attach to personnel files From September 14 the new payroll system will keep this info electronically.	Head of finance/Head of HR Immediate
2	Rent control account needs to be brought up to date.	M	Control fell behind due to a period of officer absence. Was brought back upto date by end of 13/14 and is now being performed on a monthly basis.	n/a
3	Internal Audit need to ensure it has safeguards in place to mitigate any conflict of interest and to ensure that the Internal Audit function remains independent.	Н	Due to the lack of a finance system administrator during 13/14. Our previous officer, who transferred to into audit, was asked to perform some urgent tasks during the year.  We will ensure that this auditor does not review any of the work that they have undertaken to maintain ongoing independence of our internal audit process.  This role has been recently filled, therefore the issue will not re-occur.	Immediate



© 2014 Grant Thornton UK LLP. All rights reserved.

'Grant Thornton' means Grant Thornton UK LLP, a limited liability partnership.

Grant Thornton is a member firm of Grant Thornton International Ltd (Grant Thornton International). References to 'Grant Thornton' are to the brand under which the Grant Thornton member firms operate and refer to one or more member firms, as the context requires. Grant Thornton International and the member firms are not a worldwide partnership. Services are delivered independently by member firms, which are not responsible for the services or activities of one another. Grant Thornton International does not provide services to clients.

grant-thornton.co.uk