# **Public Document Pack**

#### MID DEVON DISTRICT COUNCIL

MINUTES of a MEETING of the COUNCIL held on 26 June 2019 at 6.00 pm

# Present Councillors

G Barnell, E J Berry, W Burke, J Cairney, R J Chesterton, S J Clist. Mrs C Collis, Mrs F J Colthorpe, D R Coren, L J Cruwys, N V Davey, R M Deed. W J Daw, R J Dolley, J M Downes, R Evans, Mrs S Griggs, Mrs I Hill, T G Hughes. D J Knowles. F W Letch. EG Luxton. B A Moore, Miss J Norton. S J Penny. D F Pugsley, R F Radford, C R Slade, Mrs M E Squires, R L Stanley, L D Taylor, Ms E J Wainwright, B G J Warren, A White, Mrs N Woollatt and A Wyer

# Apologies Councillors

Mrs E M Andrews, Mrs C P Daw, C J Eginton, B Holdman, A Wilce and J Wright

# 14 Apologies

Apologies were received from Councillors: Mrs E M Andrews, Mrs C P Daw, C J Eginton, B Holdman, A Wilce and J Wright.

#### 15 Public Question Time

All the public questions raised were in relation to item 5 on the agenda, 'Devon Climate Declaration':

Gill Gale stated that she very much welcomed the Council calling this Extraordinary Council Meeting and continued.... I trust that Mid Devon will follow Devon County Council's recommendation and declare a Climate Emergency tonight. Which leads me onto: how quickly should we cut our emissions to net zero? Should it be 2050, as both Devon County Council and the UK national Government has signed up to but can we listen to Maria Garces from the General Assembly of the IPCC who stated that "We are the last generation that can prevent irreparable damage to our planet, we must address this global emergency with ambition and urgency, 11 years are all that remain to avert catastrophe. So setting a target of zero carbon by 2050 is a death sentence for humanity. It's a target that means we'll sail past 450ppm of CO2 in the atmosphere within a decade, the point at which catastrophic change will occur. We'll sail past 2° warming by 2030, which means we'll be witnessing 100's of millions of climate related deaths as the southern hemisphere becomes uninhabitable. We'll be staring extinction itself in the face by 2050 if we don't change course rapidly."

With this in mind my question is: what is your justification for the 2050 target? I urge you councillors to please find the courage and ambition to join your colleagues in Teignbridge District Council by instead declaring a target of 2025.

The Leader of the Council replied by saying that clearly, given that 49% of Carbon emissions in Mid Devon are transport-related, it would be a nonsense to progress work separate to that of the highways and transport authority, Devon County Council, recognising the targets adopted by DCC and very recently the amended-intent of the UK Government. However, recognising this council's ambition to seek reductions as quickly as possible, an amendment has been proposed to provide for members to make a decision on bringing that date forward if they so wish.

Teresa Pointing addressed the Council by saying that I am speaking on behalf of Sustainable Tiverton, whose hundreds of members and supporters are spread throughout this town and surrounding villages, volunteering in projects such as repair cafes, education about energy saving and healthy soils, the redistribution of surplus household objects, and tackling food waste through community cafes and the new community fridge.

We welcome the Climate Emergency Declaration, but while incremental change in public policy is how government usually works, you will now have to plan a journey to become net carbon neutral for which 'business as usual' just won't get the job done fast enough. So my question to the council is this:

You have many resources available to you to make rapid change possible, if you use partnership with local expertise, green businesses, innovators in housing, transport and energy, re-generative agriculture and forestry, and community engagement through citizen champions like our members. How will you ensure that you use all these partners and these resources effectively so we can all move forward together?

The Leader responded by stating that there was a significant degree of sympathy with the views expressed but if there was a degree of repetitiveness with his answers he did apologise in advance. In response to Dr Pointing's question he stated that If the recommendation is approved, this will commit the council to the declaration which states that 'In collaboration, we will engage Devon's residents, businesses and visitors to develop and implement a plan to facilitate the reduction of Devon's production and consumption emissions to meet IPCC recommendations at the latest. We will openly report progress on its delivery.'

Franny Armstrong, a citizen of Tiverton, stated that the latest science states that if we do not completely rethink and rebuild human civilisation we now have a 1:20 chance of casing the extinction of all life on earth. Now I am sure that nobody here would get on a plane if it had a 1:20 chance of crashing, yet we are strapping our children and our grandchildren onto that plane. As you can see by the turn out here tonight, there is great concern about the climate crisis here in Mid Devon. We understand that the task of cutting Mid Devon's emissions to net zero is immense. It is the biggest task this Council will ever face and we also understand that you do not have the funds to do it so we welcome the amendment submitted today which includes pressing central government for more funding to tackle this. Encouragingly as we have just heard from Teresa form Sustainable Tiverton there are many action groups springing up here in Mid Devon. People want to get involved, they want to help. I understand that Devon County Council will be holding a Citizen's Assembly to allow the public to be

involved in the formation of the Devon Carbon Plan, which is great. Please will you harness the enthusiasm and energy of the local people and allow everyone to be a part of re-thinking how we live our lives here in Mid Devon by holding a climate change Citizen's Assembly specifically for Mid Devon this coming Autumn?

The Leader responded by stating that once we understand how Devon County Council 's proposed Citizen's Assembly will work in practice, the Council's Environmental Policy Development Group may wish to propose that we duplicate a similar forum solely for Mid Devon. However, that will need to be a recommendation from the Policy Development Group to Cabinet in due course. This matter will be referred to the PDG for very detailed discussion as to how we would go forward and obviously having a forum assembly would be part of that discussion.

Dave Wood stated that although 75 councils round the country have now declared Climate Emergency - which is a brilliant first step, there's a lot of confusion about what this means and I suspect, many people living in those areas will not even have heard the news. If ordinary people are not kept up to speed with what is happening, and why, I think there will be hostility when these changes start happening and that hostility could slow down our collective effort, so my question is: Will Mid Devon be leaders in this respect by firstly, contacting every citizen directly - either by email or letter - to inform them that we are now in a Climate Emergency and, secondly, following up regularly, keeping everyone informed about the changes that are being made and what they can do to cut our own emissions?

The Leader stated that the council intends to issue a press release following this meeting and we will seek to keep people informed both through regular updates via media channels and also through the work of our local councillors. We do write to every household once a year linked to council tax and we always consider whether there is additional information that we might seek to include in that large mail distribution. Whether we use that to advise on anything related to climate will be something for the Environment PDG to consider in due course.

Sally Chapman stated that the Devon Climate Declaration says we should be 'changing agricultural practices to reduce emissions associated with farming operations, manage soils sustainably and replenish soil carbon'. Mid Devon is an agricultural area which is principally dairy and beef cattle which is one of the main contributors to climate change. The UK is reliant on 70% food imports which will be impacted by the increasing drought and water shortages across the world. How can Mid Devon District Council encourage farmers to diversify their food production, both to reduce our carbon footprint and to ensure that we avoid the nightmare scenario of running out of food?

The Leader stated that around 95% of Mid Devon is agricultural land, therefore what actions the council takes in relation to encouragement of changed agricultural practices, or indeed consumer demand, will be something that the Environment PDG will wish to consider very carefully, no doubt in conjunction with the Economy PDG, prior to any recommendations being made to Cabinet.

Adam Wishhart stated that, as you know, transport is the largest single source of emissions in Devon and will be one of the key areas you'll be focusing on in getting our collective emissions down to net zero. I would like to propose a quick, visible and positive move you could make immediately. These are my children, Eva and Zac.

They attend Bolham Primary School. In a school of just over 100 kids, almost everyone is driven to school by car every day. (I think 8 take the school bus and a few who live in Bolham itself walk). Why? Because there is no safe route for the children to walk or cycle to school. There is a pavement linking Tiverton and Bolham, but it is extremely narrow and the surface is dangerously uneven: one slip-up and a cycling child would fall into the path of the cars and lorries speeding along the A361. The cost of building a mixed-use bicycle and pedestrian path between Tiverton and Bolham is minimal and would have immediate positive impacts on our children's health, on air pollution, on parking problems and, most importantly, on decreasing carbon emissions.

My question is: please will you urgently approach Devon County Council's Highway Department and Highways England to make a bike lane between Tiverton and Bolham and also launch an investigation into a strategic policy for cycling through Tiverton and Mid Devon.

The Leaders stated that the county councillor for that area is also a district councillor (Councillor Polly Colthorpe), so I am sure we can raise this issue with colleagues at DCC.

Councillor Mrs Colthorpe stated that she had raised this on more than one occasion in response to parents who had concerns, anxieties and difficulties in taking their children to school. So far I have not been able to achieve what you would like and what I would like to see there. I will keep trying and I can only promise that. I can't actually make it happen, I haven't got a magic wand but I can keep trying.

Arthur Shenton stated that today Mid Devon will hopefully sign up to Devon County Council's "Climate Declaration", which says "We know this transformational change will... include divesting from fossil fuels". Thousands of organisations all around the world - including New York City, the British Medical Association, the World Council of Churches, the Environment Agency have already pulled their investments out of coal and gas and instead put their money into climate friendly investments.

Question One: Can Mid-Devon council list the steps it will take to ensure that the 10s of millions of pounds it holds in current accounts will be divested from fossil fuels within the next three months?

Question Two: I note that one of our councillors here at Mid Devon, Colin Slade, is Chair of the Devon County Pension Board, which administers the Local Government Pension Scheme. Can Councillor Slade confirm that he will use his powers as Chairman to ensure that the board urgently divests all our pensions - which, as a former teacher at Tiverton High, includes mine - from fossil fuels?

The Leader responded to the first part of the question by stating that as noted by Mr Shenton, the monies that the council holds in current accounts or savings accounts are held with banks and building societies, with no links to fossil fuels. We do not hold funds other than investments with the Churches, Charities and Local Authority fund, which has a strict stewardship and ethics approach, with an adopted Climate Change and Investment Policy.

Councillor Colin Slade stated that although I am Chair of the Devon County Pension Board I am here this evening as a District Councillor. First Mr Shenton, I must correct

you, the Devon Pension Board does not administer any pensions funds or investments that is the job of the Investment and Pension Fund Committee of which I am not a member. They are two completely separate organisations and the Pensions Board is an overview function, so we monitor compliance with the LGPS rules and monitor performance of our partners, so I have no influence over that. My job as Chairman is not ensure that things get done, it is to make sure that during the course of a meeting all the topics on the agenda are addressed openly and fairly and that everybody present has a chance to ask their questions. You actually quoted from the Climate Change Declaration which states that we know this transformational change will include divesting from fossil fuels. You have it there straight from the horse's mouth from Devon County Council so you can be assured that that will become part of the Council's policy. That will no doubt come before the Investment and Pension Fund Committee in due course and of course if you want to ask this question again the time to do it is at a meeting of Devon County Council where you and your friends who came last time can come and have your say in the public forum there.

Marie Yexley stated that, together with my partner, I run a renewable energy company in Sampford Peverell called 'Sol Electrical'. My question is this: given that we need to take emergency action on climate change and that, along with large-scale solar, onshore wind is the cheapest and fastest renewable energy to deploy then (a) what will Mid Devon District Council do to urgently ensure that suitable areas for onshore wind are identified under Local Plans, so onshore wind projects can be rapidly proposed and approved? and (b) seeing as the national government is excluding new onshore wind from competitive long-term low-carbon electricity contracts, will you write to the Secretary of State at the Department for Business, Energy and Industrial Strategy calling for onshore wind to be given the same opportunity as offshore wind to provide increasingly low-cost clean energy via "pot 1 contracts for difference auctions"?

The Leader stated that the process of reviewing the local plan is well advanced with examination hearings held in February. Policies within this plan already seek to maximise renewable energy, whilst ensuring that any adverse impacts are addressed. In terms of onshore wind, the Council is required to apply the June 2015 Ministerial Statement requiring such applications to only be granted where suitable areas are identified in a local or neighbourhood plan. Local communities therefore have the ability to allocate such areas within their own neighbourhood plans. We also expect further consideration of the potential for onshore wind and other renewable energy within the next generation of development plans. In answer to the second question, we can consider this if on-shore wind is something the Council wishes to encourage.

Toby Wibberley-Wood stated that the River Exe is just next to us could we have a system of turbines under water for electricity for our town?

The Chief Executive responded stating that the Council has been working on potential hydro-electric power along that stretch of waterway alongside a number of others across the district. We have been working with research students at Exeter University to establish what can be done and we have already had discussions with the Environment Agency to that effect so we are looking to progress that as fast as we can.

Sarah Jewell stated that she was a recent resident to Uffculme and wanted to be part of a rural community. It is absolutely amazing that we are having this meeting, 6 months ago it was unthinkable and congratulations to those of you across the Chamber and all the activists behind us and local residents who have brought us here, it is amazing. My comments are about the Mid Devon Local Plan which was published well before the Declaration of Climate Emergency and it states that the Council area committed to preserving the unique rural character of this area of Mid Devon. In the light of this declaration, which was negotiated two years ago, what assurances can you give us that you indeed will reject new proposals that threaten to make a mockery of this commitment.

An example of this is on the edge of my small village of Uffculme, 90 relatively unaffordable new homes have been built on a high flood risk despite huge local opposition. J27, the designer retail knock off park that we had been brainwashed into think would be some kind of Eden project, has now been approved. It covers 175 football pitches of erstwhile green space. About a mile to the south on the Uffculme/Willand roundabout a huge 'Pallex' distribution centre expansion has been approved. Now across the road from us we are staring at further green field destruction in the form of four expanded Hitchcocks Business Parks, 4 times the size it currently is which will be an on-line distribution centre. This involves 700 new car parking spaces and 16 new lorry spaces. How can the council in the light of declaring a climate emergency preserve a shred of integrity if they allow this further development, one that hopelessly dwarfs the original sizes of the villages that we elected you to protect?

The Leader stated that planning decisions are made in accordance with adopted planning policy of the council. Without commenting on specific development proposals, clearly any future planning policy would need to reflect the greater weight that local planning authorities gave to carbon reduction – i.e. we would expect to see that reflected in the formulation of new planning policy.

Sarah Jewell further asked, can the Council look at applications that were pending and say, last year we would have passed those but this year, having promised to reduce carbon significantly, we can no longer pass them?

The Group Manager for Legal Services responded stating that the Planning Committee are fully aware of the constraints on what they can consider and this has to be in accordance with the Development Plan and any material considerations. They recognise the concern but the Planning Committee has to abide by the law.

Gill Westcott stated that she appreciated the opportunity to speak and understood that there was an amendment suggesting the date of 2030. In the section regarding lobbying Government for finances, I hope that councillors will also do their utmost to lobby for increased planning powers to create low carbon development in such a way that it becomes meaningful?

The Leader responded by stating that we always strive in this Council for transparency and will continue to do so. In terms of our contact with central government, we are in touch with ministers on a regular basis and I am sure we will be on this particular item.

John Dominy stated that this council had a good reputation for leading on green energy, recycling and in other green issues. Mid Devon District Council is already ahead of other district councils and for that you should be congratulated. I am going to ask you to keep it that way and to not adopt the Devon Climate Change Declaration as it stands. Cllr Wright has tabled a motion amending clause 512 to say we will aim for Mid Devon to be carbon neutral by 2030 and that all decisions made by the Council will be considered in the light of the climate crisis. He has added a new clause that the Council will lobby central government to give it the finance and powers to act effectively to undertake the necessary measures to ensure the climate crises can be limited to 1.5 degrees and be carbon neutral by 2030, this is laudable and I hope you will adopt that. I would like you to go further. You are planning to build thousands of new homes in new developments starting in the very near future, in fact they are already popping up in Cullompton. I don't believe you can wait for central government to legislate on planning laws, you have to take the initiative now and negotiate or insist with developers who as we know were making £70k profit on every £240k house they sold last year having paid their directors something like a £30k or £40k per house bonus. I want you to tell them that all new houses have to be carbon neutral not just energy efficient and that employment is put where the houses are or vice versa. Put houses where the jobs exist.

As James Brokenshire, Secretary of State for Housing said at a recent CPRE meeting, it is up to the council's planning departments to stop the developers bullying them. Will the council do that?

The Leader responded by stating that as the Head of Legal has explained there is sometimes a slight gap between what we would like and what we have to approve by law. Having said that this motion, assuming it is passed with the amendments, will be passed to the Environment PDG for in-depth discussion and all aspects of how we can proceed to achieve what you are after will be discussed. After that everybody will be contacted, whether it be in Westminster or elsewhere, to ensure that we achieve the aims as quickly as possible but I cannot be specific as to say we can immediately change our approach overnight. We would have to do so with some caution because although with planning there is obviously some ambiguity sometimes within the statute, on this issue we would have to look at it and I cannot give you an answer straight away to say that we can give a dictat to developers that they must include something that we are not able to insist upon but we will do our best.

#### 16 Declarations of Interest under the Code of Conduct

Members were reminded to make any declarations of interest.

#### 17 Chairman's Announcements (00-41-40)

The Chairman had no announcements to make.

#### 18 **Devon Climate Declaration (00-41-48)**

The Council had before it a \*report of the Chief Executive requesting Members to consider the declaration of a climate change emergency.

He outlined the contents of the report stating that Devon County Council had declared a climate emergency. They had committed to facilitating the reduction of

Devon's carbon emissions to net-zero by 2050 at the latest and had formed the Devon Climate Emergency Response Group to enable strategic partners to collaborate on producing a Devon-wide Carbon Plan.

#### The Chairman **MOVED** that:

- a) The council adopts the statement at Appendix A outlining the Devon Climate Change Declaration.
- b) The council agrees to work to the Devon-wide target of net-zero carbon emissions by 2050.
- c) The council continues to work, through the DCERG and other mechanisms as appropriate, to collaborate on producing a Devon-wide Carbon Plan.
- d) The council directs the Environment Policy Development Group (PDG) to act as the initial owner of this policy activity within the council; with future PDG meetings considering how best to determine the council's own policy response(s) such as may then be subsequently recommended to cabinet and council in the normal way.

Councillor L D Taylor **MOVED AN AMENDMENT** (on behalf of Councillor J Wright), seconded by Councillor Miss E Wainwright

This council is significantly concerned that the environmental crises must be a priority. We will aim for Mid Devon to be carbon neutral by 2030 and all decisions made by the council will be considered in light of the climate crisis.

This council will lobby central government for the finances and powers to act effectively to undertake the necessary measures to ensure the climate crises can be limited to 1.5 degrees and be carbon neutral by 2030.

# It is recommended that:

The council adopts the statement at Appendix A outlining the Devon Climate Change Declaration.

The council agrees to work to the Devon-wide target of net-zero carbon emissions by 2050 but will aim for Mid Devon to be carbon neutral by 2030 and all decisions made by the council will be considered in light of the climate crisis

The council continues to work, through the DCERG and other mechanisms as appropriate, to collaborate on producing a Devon-wide Carbon Plan.

This council will lobby central government for the finances and powers to act effectively to undertake the necessary measures to ensure the climate crises can be limited to 1.5 degrees and be carbon neutral by 2030

The council directs the Environment Policy Development Group (PDG) to act as the initial owner of this policy activity within the council; with future PDG meetings considering how best to determine the council's own policy response(s) such as may then be subsequently recommended to cabinet and council in the normal way.

A debate then took place with the following issues arising:

- The need to act now to protect children and grandchildren
- 2050 was too far away and that the amendment suggesting that Mid Devon aim to be carbon neutral by 2030 should be supported
- The growing support for action
- The need for organisations as well as the public to respond to the emergency
- The need for the Government to provide the resources and powers to address the issue
- Planning applications on greenfield sites
- The need for a coherent approach and the work that had already taken place by the Council with regard to solar power
- Whether working together with other authorities on a national policy was the best way forward
- The need to make challenging targets
- The need for non-carbon developments and the need for amendments to planning policy
- Whether committee reports could have a climate change impact assessment as part of the implications at the beginning of all reports
- The need to use local markets and encourage market traders not to provide plastic bags

Following discussion, Councillor Mrs N Woollatt then **MOVED** in accordance with Procedure Rule 19.4:

'THAT the vote in respect of this item shall be by roll call'

There being more than 10 Members in favour of the **PROCEDURAL MOTION** that was **AGREED** by the Council.

Those voting **FOR** the **AMENDMENT** Councillors: G Barnell, E G Berry, W Burke, J Cairney, R J Chesterton, S J Clist, Mrs C A Collis, Mrs F J Colthorpe, D R Coren, L J Cruwys, N V Davey, W J Daw, R M Deed, R J Dolley, J M Downes, R B Evans, Mrs S Griggs, Mrs I Hill, T G Hughes, D J Knowles, F W Letch, E G Luxton, B A Moore, Miss J Norton, S J Penny, D F Pugsley, R F Radford, C R Slade, Mrs M E Squires, R L Stanley, L D Taylor, Miss E J Wainwright, B G J Warren, A White, Mrs N Woollatt and A Wyer.

The **AMENDMENT** was declared to have been **CARRIED**.

#### Notes:

- i) The Council had before it questions\* submitted by Councillor Mrs S Griggs in accordance with Procedure Rule 13.2 together with responses from the Cabinet Member for the Environment.
  - \*Questions previously circulated, copy attached to minutes;
- ii) \* Report previously circulated copy attached to minutes.

# 19 Local Government Boundary Commission Submission (1-14-56)

The Council had before it a \*report of the Chief Executive requesting Members to consider the cross-party Working Group's submission to the Local Government Boundary Commission for England which will be considering the number of Councillors required for Mid Devon District Council from 2023.

The Chairman **MOVED** that: the submission outlined in Appendix A of the report be agreed.

The Leader **MOVED AN AMENDMENT** seconded by Councillor B A Moore:

That the Council agrees the revised appendix A as its formal submission to the Local Government Boundary Commission for England, incorporating electorate projections to 2025 as per LGBCE requirements.

Upon a vote being taken, the **AMENDMENT** was declared to have been **CARRIED**.

Councillor B G J Warren **MOVED THE FOLLOWING AMENDMENTS** seconded by Councillor C R Slade:

a) Question 1.17 Second Paragraph, Second Sentence. Amend to read "In the 2019 district elections all but one of the wards were contested......" therefore the paragraph should read

In the 2019 district elections all wards but one were contested and there have been no instances where the Council has been unable to discharge its duties due to lack of councillors.

b) Question 4.2 the 'eg' in the second line be amended to read "eg. Public conveniences, public open spaces, play areas and grass cutting....." therefore the paragraph should read

The Council has implemented a programme of devolving local facilities to some town and parish councils, eg public conveniences, public open spaces, play areas and grass cutting, where there has been a desire to take these on.

Upon a vote being taken, the **AMENDMENTS** were declared to have been **CARRIED**.

Councillor F W Letch **MOVED THE FOLLOWING AMENDMENTS** seconded by Councillor B G J Warren:

Question 1.10 - To remove "most of the Committees meet monthly" and add the following wording: "The Cabinet, Scrutiny Committee and the Planning Committee meet monthly and the Policy Development Groups and the Audit Committee meet every 2 months....."

To remove "Chairmen of the Scrutiny Committee" and replace with "Chairman of the Scrutiny Committee".

Therefore the following paragraphs should read

The Cabinet, Scrutiny Committee and the Planning Committee meet monthly and the Policy Development Groups and the Audit Committee meet every 2 months unless there is insufficient business to discuss or determine, with the exception of the Standards and the Regulation Committees which tend to meet on an ad-hoc basis.

The Chairman of the Scrutiny Committee is appointed at the annual Council meeting in May; chairs of other committees are appointed by each committee at the first meeting of the annual cycle.

Upon a vote being taken, the **AMENDMENTS** were declared to have been **CARRIED**.

The Chairman MOVED that the submission AS AMENDED be approved

Upon a vote being taken, the **MOTION** was declared to have been **CARRIED**.

Note: \* Report previously circulated copy attached to minutes.

(The meeting ended at 7.35 pm)

**CHAIRMAN** 



# AMENDMENTS AND WRITTEN QUESTIONS – EXTRAORDINARY MEETING OF THE COUNCIL – 26 June 2019

#### **AMENDMENTS**

#### 1. AGENDA ITEM 5

#### Amendment submitted by Councillor: J Wright

This council is significantly concerned that the environmental crises must be a priority. We will aim for Mid Devon to be carbon neutral by 2030 and all decisions made by the council will be considered in light of the climate crisis.

This council will lobby central government for the finances and powers to act effectively to undertake the necessary measures to ensure the climate crises can be limited to 1.5 degrees and be carbon neutral by 2030.

#### WORDING IF AMENDMENT APPROVED:

- 5.1 It is recommended that:
- 5.1.1 The council adopts the statement at Appendix A outlining the Devon Climate Change Declaration.
- 5.1.2 The council agrees to work to the Devon-wide target of net-zero carbon emissions by 2050 but will aim for Mid Devon to be carbon neutral by 2030 and all decisions made by the council will be considered in light of the climate crisis
- 5.1.3 The council continues to work, through the DCERG and other mechanisms as appropriate, to collaborate on producing a Devon-wide Carbon Plan.
- 5.1.4 This council will lobby central government for the finances and powers to act effectively to undertake the necessary measures to ensure the climate crises can be limited to 1.5 degrees and be carbon neutral by 2030
- 5.1.5 The council directs the Environment Policy Development Group (PDG) to act as the initial owner of this policy activity within the council; with future PDG meetings considering how best to determine the council's own policy response(s) such as may then be subsequently recommended to cabinet and council in the normal way.

#### 2. AGENDA ITEM 6

#### Amendment submitted by Councillor: R M Deed

That the Council agrees the revised appendix A as its formal submission to the Local Government Boundary Commission for England, incorporating electorate projections to 2025 as per LGBCE requirements.

#### **WORDING IF AMENDMENT APPROVED:**

That the Council agrees the submission at Appendix A as amended.

#### 3. AGENDA ITEM 6

#### Amendments submitted by Councillor: B G J Warren

a) Question 1.17 Second Paragraph, Second Sentence. Amend to read "In the 2019 district elections all but one of the wards were contested......"

#### WORDING IF AMENDMENT APPROVED:

In the 2019 district elections all wards but one were contested and there have been no instances where the Council has been unable to discharge its duties due to lack of councillors.

b) Question 4.2 the 'eg' in the second line be amended to read "eg. Public conveniences, public open spaces, play areas and grass cutting....."

#### **WORDING IF AMENDMENT APPROVED:**

The Council has implemented a programme of devolving local facilities to some town and parish councils, eg public conveniences, public open spaces, play areas and grass cutting, where there has been a desire to take these on.

#### 4. AGENDA ITEM 6

# Amendments submitted by Councillor: F W Letch

Question 1.10 - To remove "most of the Committees meet monthly" and add the following wording: "The Cabinet, Scrutiny Committee and the Planning Committee meet monthly with the Policy Development Groups and the Audit Committee meeting every 2 months....."

To remove "Chairmen of the Scrutiny Committee" and replace with "Chairman of the Scrutiny Committee".

#### **WORDING IF AMENDMENT APPROVED:**

The Cabinet, Scrutiny Committee and the Planning Committee meet monthly with the Policy Development Groups and the Audit Committee meeting every 2 months unless there is insufficient business to discuss or determine, with the exception of the Standards and the Regulation Committees which tend to meet on an ad-hoc basis.

The Chairman of the Scrutiny Committee is appointed at the annual Council meeting in May; chairs of other committees are appointed by each committee at the first meeting of the annual cycle.

#### WRITTEN QUESTIONS

#### 1. AGENDA ITEM 5 - CLIMATE CHANGE DECLARATION

Questions submitted by Councillor Mrs S Griggs and the responses of the Cabinet Member for the Environment

1. Could I ask a question about our waste collections including all plastics how are they recycled & what happens to any single use plastics?

Waste that can be recycled, is recycled. Where possible we sell recyclate as a commodity to offset collection cost. Waste that cannot be recycled is sent for recovery at an Energy from Waste Plant; invariably the facility in Exeter.

2. Are any being or were being sent to any of the Far Eastern countries that have been mentioned in the media recently?

No.

3. Are we ensuring that what waste we sell on becomes a product & not more waste?

All waste is tracked in transit through to the point when it no longer becomes waste; be that through recycling, recovery or disposal. Mid Devon is wholly compliant with its legal duties to ensure it is tracking its waste to point of disposal through regulated and appropriate channels.

4. Are we working on a plan to encourage consumers to reduce their waste & take more care in what we buy?

Yes. Mid Devon continues to be part of the wider Devon programme of initiatives coordinated through the long standing waste partnership. As previously presented through the Environment PDG updates, presentations and commentary shows a consistent theme communicating the importance of waste minimisation.

5. Are our local large supermarkets/stores offering to recycle their unnecessary packaging?

It is important to stress the legal difference between domestic waste and trade waste. In law they are treated differently and our duty as a Waste Collection Authority, and the powers associated with that duty, are constrained to domestic waste collection. In that regard the choices each trade source decide on is a matter for the individual trader. So it is fair to say shops will have a different approach dependant on their individual approach to the matter.





#### **REVIEW OF ELECTORAL ARRANGEMENTS**

#### **Submission by Mid Devon District Council on Council Size**

# 1. Introduction - Local Authority Profile

Mid Devon is a rural district council lying just north of Exeter on the borders of Devon and Somerset. The District covers an area of 913 square kilometres and has a population of 80,600 (2017). It is one of eight districts in the county of Devon. The district is predominantly rural with three market towns, the largest of which is Tiverton with a population of 22,000.

There are 60 towns and parishes in the Mid Devon area, 48 of which have a local town or parish council while the remaining 12 hold parish meetings.

The Council currently has 42 District Councillors, and an electorate of 62,908 at 1<sup>st</sup> May 2019. This equates to 1,498 electors per Councillor.

Area	Electors	Cllrs	Electors per Cllr
Boniface	2964	2	1482
Bradninch	1536	1	1536
Cadbury	1326	1	1326
Canonsleigh	2616	2	1308
Castle	3323	2	1662
Clare & Shuttern	2874	2	1437
Cranmore	3938	3	1312
Cullompton North	3229	2	1615
Cullompton Outer	1857	1	1857
Cullompton South	3433	2	1717
Halberton	1577	1	1577
Lawrence	2920	2	1460
Lower Culm	4634	3	1544
Lowman	4806	3	1602
Newbrooke	1272	1	1272
Sandford & Creedy	2714	2	1357
Silverton	1545	1	1545
Taw	1358	1	1358
Taw Vale	1380	1	1380
Upper Culm	3289	2	1645
Upper Yeo	1400	1	1400
Way	1283	1	1283
Westexe	4267	3	1422
Yeo	2783	2	1392

#### 2. Overview of Council Size Submission

This submission sets out the response from Mid Devon District Council to the Local Government Boundary Commission for England's (LGBCE) invitation to put forward a recommendation on future council size.

The review has been triggered because 7 of the District Council's current 24 wards (29%) have an electoral variance of more than 10% from the average. The Council recognises the importance of electoral equality to a fair democratic process by ensuring that each vote carries the same value, whilst at the same time it must ensure that governance of the Council is maintained at a level which can best serve the electorate.

The Council's submission has been developed by a cross-party working group consisting of executive and non-executive members in consultation with their respective group members. The Council's recommendation on council size was unanimously approved by full Council so enjoys the cross-party support of all Members.

This submission seeks to address the three areas contained in the LGBCE's technical guidance on:-

- **Governance arrangements** of the Council and how it takes decisions across the broad range of its responsibilities.
- The Council's **scrutiny functions** relating to its own decision making and the Council's responsibilities to outside bodies.
- The **representational role of Councillors in the local community** and how they engage with people, conduct casework and represent the Council on local partner organisations.

The primary objective for the overall review is in three key parts:

- Electorate equality achieving a reasonably even spread of elector numbers across each ward. This will need to take into account current electorates and forecasts to 2025.
- Community identity do the ward boundaries fully encapsulate existing communities?
- Effective and convenient government is the Council size appropriate to ensure the effective discharge of Council business and representation of the community?

#### 3. Previous Review

The last review of electoral arrangements in Mid Devon was in 1998/99, when the number of councillors went up by 2 and the number of wards was reduced from 28 to 24.

Based on the 1<sup>st</sup> May 2019 electoral register, the current elector to councillor ratio is 1,498. The electorate forecasts developed as part of this exercise suggest that by 2025 the ratio for the Council's recommended number of Councillors will be an average of 1651 electors per Councillor.

#### 4. Proposed Council Size

Mid Devon District Council comprises a large and varied geographical area with a mixture of very rural areas and urban communities. This creates a variety of different local needs and priorities. Because of the complex mix of rural and urban, together with the identified growth within the district, it is felt that the current Council membership of 42 councillors should be retained.

The justification for this submission is:-

- a) The need to ensure an appropriate work/life balance for Councillors;
- b) Related to the above, the need to attract Councillors from a variety of backgrounds and ensure the Council is representative of its communities;
- c) The need for enough members to ensure effective scrutiny and properly represent the full diversity of the district;
- d) The role of the district councillor is seen to be a more active and demanding role as a consequence of developments in ICT and social media, together with an increased interest in local democracy, planning and general societal changes;
- e) Increased role of councillors resulting from the implementation of transformation and the funding of services;
- f) The need to reflect the future growth in population in Cullompton and Tiverton and generally;
- g) The commitment of the Council to take account of the different needs of geographical communities.

Retention of 42 Councillors does not represent a "stand still" proposal. The predicted electorate increase means the councillor to elector ratio will increase from 1,498 electors at present to 1651 in 2025. Owing to the concentration of development in a number of wards, there also will need to be a radical overhaul of the existing boundaries. The Council does not believe there will be a reduction in the development pressures on the District but it is confident efficiencies can be achieved in most of its areas of activity. The Council further believes that only by retaining the number of 42 Councillors will it be able to ensure that the governance, decision making and scrutiny functions will not be compromised and will remain effective, whilst still ensuring Councillors are able to fulfil their representational role within their communities.

#### 5. Anticipated Growth in Population

The Polling District Forecasting Spreadsheet has been affected by Individual Electoral Registration. Many people were removed from the electoral register in December 2015 as they had not matched with the Department for Work and Pensions data, but they came back onto the register in 2016 when the Referendum was announced and there was an increased interest in registering to vote.

The electorate at December 2014 was 59,971. This dropped to 58,746 in December 2015 but has risen to 62,908 in May 2019. However, in view of predicted development within the district this figure will be much higher in 2025. It is expected that a further 3796 dwellings will be built by 2025 and taking an estimate of 1.7 people per dwelling, we expect the electorate of the District to rise to around 69,361 in 2025. This would mean an average of 1651 electors per Councillor.

#### **Near Neighbour comparison data**

The comparison information below highlights the councillor to elector ratio which already exists in Mid Devon District compared to the other Devon districts and neighbouring authorities. It also compares equally with our CIPFA nearest neighbours of a comparable size across the country.

Devon Authorities	Electors	Wards	Council Size	Electors per Councillor
Mid Devon	<mark>62,908</mark>	24	42	<mark>1,498</mark>
East Devon	118,318	32	59	2,005
North Devon	74,191	27	43	1,725
Teignbridge	103,410	24	47	2,200
Torridge	52,550	23	36	1,460
West Devon	42,710	18	31	1,378
Neighbouring Authorities				
* Taunton Deane	85,743	26	56	1,531
*West Somerset	27,601	16	28	986
*(now a single district				
authority known as Somerset West and Taunton)				
CIPFA Nearest Neighbours				
Babergh	71,546	27	43	1,664
Mendip	87,221	34	47	1,856
North Dorset	53,103	19	33	1,609
Tewkesbury	70,856	20	38	1,865

# Submission by Mid Devon District Council on Council Size Supporting Evidence

1. Governance and decision making – responsibilities?	how does the Council manage its business and take decisions across its full range of
Leadership  1.1 What kind of governance arrangements are in place for the authority?	Under the Local Government Act 2000, Mid Devon District Council adopted a Cabinet style system with a Leader and Executive. The Council operates a "strong Leader" model whereby the Executive is appointed by the elected Leader.  The Executive consists of 7 members; the Leader, Deputy Leader and 5 Executive Members. The Executive's 7 members are also the Council's 6 Portfolio Holders and Leader and are each the Council's main representative and spokesperson on their nominated areas of responsibility.  The Executive carries out all of the local authority's functions which are not the responsibility of any other part of the authority. Some of these decisions/plans/policies/strategies require approval by Council e.g. Local Plan, Corporate Plan, Medium Term Financial Plan and Budget.  There are approximately 12 formal meetings of the Executive per year and 12 informal briefings
1.2 How many portfolios are there?	There are 7 Councillors on the Executive of the Council these consist of the Leader role and 6 portfolios; one held by each member of the Executive, as follows:  The Leader Environment (also holds the post of Deputy Leader) Finance Community Well Being Working Environment and Support Services Planning and Economic Regeneration Housing and Property Services

1.3 Describe how a portfolio holder carries out his/her work on a day to day basis.	Portfolio holders exercise regular budget monitoring of Council and seek to achieve best value in the services. They monitor performance, hold regular meetings with Managers and work with them to deliver the corporary planned progress meetings with supplementary daily officers, depending on the workload.	for which they have responsibility. with the respective Directors and the objectives. There are monthly	
1.4 To what extent are decisions delegated to portfolio holders or are most decisions taken by the full Executive?  What is the volume of decisions taken? How many decisions are taken by officers?	The majority of executive decisions are taken by the delegated powers. A portfolio holder can take any desthan a key decision and two or more portfolio holder decision which is within their collective remits.  Decisions taken by the Executive or a portfolio holder as scrutiny "call-in" procedure.	cision within his/her remit other ers may jointly agree to take a	
	The Council takes around 150 Executive decisions, mare approximately 20 portfolio holder decisions take decisions delegated to officers are recorded and publis exempt information.	en each year. Major operational	
1.5 Do Executive (or other) Councillors serve on other decision making partnerships, sub-	Portfolio holders and Councillors serve on a number of r	egional and national bodies:	
regional or national bodies?	Blackdown Hills AONB Partnership	Annual	
	Broadpath Landfill Liaison Committee	Annual	
	Building Control Joint Committee	2019	
	Business Forum Mid Devon	Annual	
	Culm Garden Village Delivery Board	2019	
	Culm Valley Children's Monitoring Group	Annual	
	Citizens Advice Bureau – Torridge, Mid Devon & Bude	4 years until May 2019	
	Community Safety Partnership		

	4 years until May 2019
Council for the Protection of Rural England Devon Area Executive Committee	Bi-annual
Cullompton Town Team 2 Members	Annual
Cullompton Traffic Issues & Environment Working Group	4 years until May 2019
Dartmoor National Park Authority Forum 2 Members	4 years until May 2019
Devon Authorities Strategic Waste Committee (formally known as 'Devon Authorities Waste Reduction & Recycling Committee')	4 years until May 2019
Devon Districts Forum	Annual
Devon Historic Buildings Trust	Annual
Devon and Exeter Rail Project Working Party (includes Okehampton Rail Forum) – to be changed to Devon and Cornwall Rail Partnership	Annual
General Assembly of LGA	4 years until May 2019

2019
2019
2019
Annual
4 years until 2019
4 years until 2019
4 years until May 2019
Bi-annual
4 years until May 2019
4 years until 2019
Annual
Annual

Special Purpose Vehicle	2019
TAP Fund Panel (previously known as 'DCC County Committee')	Annual
Tiverton Adventure Playground Committee	4 years until May 2019
Tiverton & District Community Transport Association	4 years until May 2019
Tiverton & Mid Devon Museum Trust Executive Committee	4 years until May 2019

1.6 Is the role of the Executive Councillor considered to be full time?

None of the Executive Councillors are considered to have a full-time role but considerable demands are placed on them. However these roles are at times far more time consuming for example the Planning portfolio holder will need to have a great understanding of both the area and the issues and this sometimes requires an almost full-time commitment to Mid Devon ie the Local Plan. Other Executive Councillors similarly have times when there is a higher volume of work. These roles also need to understand the broader picture of the authority as a whole in order to be able to answer questions and make decisions. This is of course in addition to their general Councillor role.

1.7 How does the Council discharge its regulation functions?

How many Councillors are involved in committees?

A significant number of planning decisions (averaging around 95%) are made under delegated powers to officers without reference to the Planning Committee. The scheme of delegation operates by exception. Accordingly, planning applications are delegated unless they meet one of several criteria such as being made by the Council, a Councillor or officer or involve an application subject to Environmental Impact Assessment. A ward member can request that an application in their ward be referred to the Planning Committee for determination rather than determined by officers, having given planning reasons for doing so.

Planning Committee consists of 11 members with scheduled monthly meetings. Additional meetings are also held as required in order to ensure timely decision making, particularly on major applications.

There is a legal requirement for the Council to complete a review of its local plan every five years following the date of the adoption of the plan. The review process is undertaken by officers and with Committee approval required for key stages in the preparation of the local plan, including the Cabinet and Council meetings. The Planning Policy Advisory Group consisting of 9 councillors provides advice and makes recommendations to the Cabinet meetings.

There are 12 Members appointed to the Licensing Committee which meets when required. The majority of licensing applications / matters (taxi matters, alcohol licensing, etc.) are determined by officers under delegated powers, unless there are grounds to refer to a Licensing Sub-Committee. On average 8 to 10 Licensing Sub-Committee meetings are convened each year. They comprise three members appointed from the main Committee.

Describe the arrangements for the delegation of decisions in respect of regulatory functions.  To what extent are decisions delegated to officers?	A significant number of planning decisions (averaging around 95%) are made under delegated powers to officers without reference to the Planning Committee. The scheme of delegation operates by exception. Accordingly, planning applications are delegated unless they meet one of several criteria such as being made by the Council, a Councillor or officer or involve an application subject to environmental impact assessment. A ward members can request that an application in their ward be referred to the Planning Committee for determination rather than determined by officers, having given planning reasons for doing so. The scheme of delegation of planning functions was last reviewed in 2015. Due to service structure changes and the introduction of a Group Manager role, a further review will be undertaken shortly.  The Council has a Scheme of Delegation. This was last updated in May 2019.
1.9 Is Committee Councillorship standing or rotating?	Following all-out elections, Councillors are appointed to Committees at the first full Council meeting in May and are then reaffirmed annually. There is generally some movement of Councillors between committees each year.
<ul><li>1.10 Are meetings ad hoc, frequent and/or area based?</li><li>How are the Chairs allocated?</li></ul>	Most of the Committees meet monthly unless there is insufficient business to discuss or determine, with the exception of the Standards and the Regulation Committees which tend to meet on an ad-hoc basis.  The Chairmen of the Scrutiny Committee is appointed at the annual Council meeting in May; chairs of other committees are appointed by each committee at the first meeting of the annual cycle.
1.11 What level of attendance is achieved?	Generally a good level of attendance is achieved and meetings are quorate.
Are meetings always quorate?	There have not been any occasions in last 8 years where meetings were not quorate
1.12 What future issues may impact on the role of non-executive councillors in respect of regulatory functions?	No change is anticipated.
How might the role develop?	
	11

# 1.13 Has the Council defined the role of Councillors?

Has the Council adopted arrangements for training and developing Councillors and supporting them in their role?

The role of Councillor is defined within our Constitution as follows:-

#### All Councillors will:

- a) Irrespective of the ward to which they are elected, have as their over-riding duty the representation of interest of the whole community of Mid Devon collectively be the ultimate policy-makers and carry out a number of strategic and corporate management functions;
- b) Collectively be the ultimate policy-makers and carry out a number of strategic and corporate management functions and will contribute to the good governance of the area and actively encourage community participation and citizen involvement in decision making;
- c) Represent their communities and bring their views into the Council's decision-making process, ie become the advocate of and for their communities and effectively represent the interest of their ward and of individual constituents;
- d) Deal with individual casework and may act as an advocate for constituents in resolving particular concerns or grievances and respond to constituent's enquires and representations, fairly and impartially;
- e) Balance different interests identified within the ward and represent the ward as a whole;
- f) Be involved in decision-making;
- g) Be available, where possible, to represent the Council on other bodies; and
- h) Maintain the highest standards of conduct and ethics.

The South West Charter for Member Development was originally awarded to the Council in November 2010 following a lengthy evidence gathering exercise which also included members and senior officers attending interviews with the examining board. Reassessment to secure the Charter took place in 2014 and again in April 2017.

As a commitment to the charter, the Member Services manager reports annually to the Scrutiny outlining the training/development that has taken place in the previous year and an evaluation of that training which seeks to improve the arrangements that the authority has in place.

The training programme is informed based on member 1 to 1 meetings, members survey results, discussions with specialists across the Council, Political Leads, Committee Chairs and Portfolio Holders to identify potential training needs.

The training programme is developed around members' needs: As a collective group in terms of general skills and knowledge – legislation changes etc. To reflect groups/committees specialisms and required skill sets. To develop Individual's specialisms and skills for particular roles for example Portfolio Holders. Developing individuals, reflecting their own personal needs and their plans for their future at MDDC including aspirations to take on more responsibility. We also consider future need, succession planning and looking to prevent or reduce risks around single points of failure. In addition to this formal/skills based training the Scrutiny Committee conduct specific Task and Finish reviews, this is an excellent opportunity for all members to develop a detailed knowledge of Council Services, partners, organisations operating in the MDDC area and policy development. The Council were re-awarded the Member Development Charter in 2017 and have a commitment to Member development. There is a shared service with other Devon Authorities in respect of Member Development which has helped to ensure our Councillors get up to date training and support. 1.14 Has the Council assessed how much Evidence gathered in 2018/19 for the Independent Remuneration Panel review showed that on average, Councillors spend between 20 to 50 hours per month on general time Councillors spend on Council councillor duties. However some Councillors put in a lot more time and it can be almost a business? full time role for some. Attendance at meetings is on top of that with some Councillors having greater demands particularly if they are Chairs of PDG's or on the Cabinet/Scrutiny, Planning or Audit Committee. The role is often 24/7 with Councillors discussing receiving calls on Boxing Day for example and others saying they take their laptops with them when going away for the weekend or on holiday and continue to deal with the concerns of their constituents.

1.15 Do Councillors generally find that the time they spend on council business is what they expected?	During discussion with the Members working group on the Boundary Commission submission the question was asked "was the work of a ward member what you anticipated?" The response was that until you had actually experienced the role you were not going to have a real understanding of just what it entailed. Overwhelmingly it varied in connection with the type of situation Members were dealing with from signposting at its most basic to full on casework which meant meetings with constituents, officers of the Council and external bodies. There was also a large commitment on the part of ward members in terms of parish meetings which means attendance, updating and participation which did vary in terms of the requirements of the actual parish.
1.16 What is the extent of Councillors representational role on, and appointment to, outside bodies?  How many are involved in this activity and what is their expected workload?	Service on outside bodies has always been an established part of a Councillor's role. An appointed member on an outside body will be able to use their knowledge and skills as a Councillor to assist the organisation to which they are appointed. We appoint 39 members to 30 outside organisations.
1.17 Does the Council have difficulty in retaining Councillors or attracting new candidates?	The Council runs three sessions in the year of the District and Parish elections in each of the three major towns in Mid Devon. These sessions are designed to give those thinking about becoming a Councillor information and access to established ward members. There is cross party participation from Members and these sessions are run in the evening, publicised and promoted via the Council's communications team. They are run several months prior to the election in order to give those with an interest plenty of time to access any information they need.
	As the majority of members are affiliated to a political party, the Council cannot become involved in who will be put forward as candidates. In the 2019 district elections all wards were contested and there have been no instances where the Council has been unable to discharge its duties due to lack of councillors.
1.18 Have there been any instances where the Council has been unable to discharge its duties due to a lack of Councillors?	There have been no instances where the Council has been unable to discharge its duties due to a lack of Councillors.
1.19 Do Councillors have an individual or ward budget for allocation in their area?	No.
If so, how is the system administered?	

#### 2. Scrutiny of the Council, outside bodies and others.

#### 2.1 What's the structure?

How does it operate?

There is one main Scrutiny Committee with 12 members, appointed in political balance. The Scrutiny Committee has 1 Chair and 1 Vice Chair.

The Scrutiny Committee undertakes the statutory scrutiny functions such as policy development and review, monitoring the performance of the authority and holding the Executive to account. All non-executive members support the Committee and are invited to participate in reviews on a 'Task and Finish Project' basis as directed by the main Scrutiny Committee. The main Scrutiny Committee also has responsibility for managing the call-in function. The Scrutiny Committee can 'call-in' a decision that has been made by the Executive but not yet implemented. This enables members to consider whether the decision is appropriate. The Scrutiny Committee may recommend that the Executive reconsider the decision or can, if it wishes, ask Council to debate the issue.

The Leader and all portfolio holders present an annual report on their area of responsibility to the Scrutiny Committee outlining changes, achievements and any issues over the preceding 12 months.

2.2 What is the general workload of scrutiny committees?  Has the Council ever found that it has had too many active projects for the scrutiny process to function effectively?	The general workload is one committee meeting per month which follow the Cabinet meetings in order to allow for any call-ins unless special meetings are called due to urgent business.  With regard to Task and Finish groups this can range from 1-5 Councillors depending on the urgency/need for the work to be undertaken, the amount of officer resource available, and the length of time it may take to collate information/collect evidence. Partnership or joint reviews can take considerably longer and take much more resource.  Task and Finish groups are open to all non-Executive members as general rule, a scrutiny member chairs the review, and occasionally Executive members are invited to attend depending on the topic.  Scrutiny Committee manage their own workload, they always consider all reports that are to be considered by the Executive to varying degrees.
2.3 How is the work programme developed and implemented?  How many subjects at any one time?  What's the time-span for a particular study?	All members are invited and encouraged to make suggestions to the work programme. These suggestions are considered at Scrutiny Committee unless urgent then other arrangements are made. The subject is then scored against a Selection Criteria (attached in Appendix A) and these subjects can be an item for a committee meeting or a Task and Finish review.  We tend to operate on a maximum of 3 Task and Finish reviews; this is due to officer resourcing and being able to attract members to the Task and Finish groups. The maximum at any one time considers the complexity and the project plans/anticipated timescales for each.  Most reviews take several months to conclude.
2.4 Are Councillors involved in scrutinising external issues?	Councillors can be involved in any issue that effects/impacts on the Mid Devon community. For example closure of several care homes in Mid Devon was the subject of a Task and Finish review which was presented to Devon County Council.

2.5 When not in scrutiny meetings what activities are Councillors expected to undertake?	Scrutiny members are expected to do preparatory work for both Scrutiny Committee meetings and contributing to Task and Finish reviews. This involves  Reading reports, articles, best practice etc.  Conducting online research  Carrying out public consultation, reviewing the responses  Meeting and questioning service users, witnesses and experts  Conducting site visits  Contacting other local authorities.
2.6 How will the role of the scrutiny Councillor change?  What are the emerging issues and trends?	Due to a combination of financial pressures and a desire to improve services and modernise the Council, it will be even more important for members of the Scrutiny Committee to provide the check and challenge to the Executive.  Scrutiny Committee will have a challenging and demanding role in its capacity as a critical friend throughout the process and monitoring the effectiveness of this transformation by reviewing:
	<ul> <li>The effectiveness of the delivery of the Council's services</li> <li>The sustainable savings</li> <li>Reviewing the policy's governance and performance</li> <li>Contributing to the locality element of the programme</li> </ul> The Council also has a number of ambitious programmes for realising growth and regeneration within the District, much focussed on the town centres of the district and in particular growth in the Cullompton area. The Council's Special Purpose Vehicle is delivering both market and affordable homes. The Council is also increasingly seeking to intervene to deliver new housing such as thorough bidding for and securing Housing Infrastructure Fund monies to deliver critical infrastructure. These areas of the Council's activities are both more prevalent than previously and also increasingly significant. These emerging areas of Council activity are expected to be mirrored by a widened scope of potential scrutiny.
2.7 What kind of support do scrutiny members receive?	At present members have 2 and a half days full support from a Scrutiny Officer and a Member Services Officer to support the Scrutiny Committee meetings. The Scrutiny Officer provides support to assist with Task & Finish Reviews but members are required to do research etc. as part of their role on such reviews.

# 3. Representational Role: Representing electors to the Council

3.1 Has the representational role of Councillors changed since the Council last considered how many elected Councillors it should have?

Councillors feel the public are more aware of them and their role along with a greater expectation of assistance and more opportunities for people to contact them. Social media provides the public with much greater access to them and there is a consequent expectation of instant replies. Many of our Councillors use social media as a way of interacting with their constituents and keeping them updated on matters they are dealing with.

It is also important to reflect that Councillors are seen more and more as advocates for their community and can get involved in issues that are not directly related to Council services but serve and are of benefit to a wider public interest.

3.2 In general terms, how do Councillors carry out their representational role with electors?

Do members mainly respond to casework from constituents or do they have a more active role in the community?

Most Councillors are proactively involved within their wards as opposed to simply responding to case work and consider that they play an active part within their communities. The approach they take varies from member to member, but most Councillors are involved in some or all of the following:

- Holding surgeries dealing with queries, providing advice and engaging with their constituents face-to-face;
- Working with and/or offering support to community groups and local organisations;
- Attending Town and Parish Council meetings this is more prevalent than previously
  as there is more an expectation that they will attend. We have a large number of
  town and parish councils (48) which creates quite an additional workload for our
  members;
- Maintaining blogs and/or websites and social media;
- Average caseload for District Councillors seems to fall into three distinct areas:-40% of enquires are with Devon County Council so Councillors signpost these 40% of enquires are with Mid Devon and Councillors are therefore involved in the liaison with Council staff, their constituents and any external organisations 20% of enquires arise from the electorate knowing their Councillor and seeking their advice and problem solving skills

3.3 How Councillors engage with Constituents?  Do they hold surgeries, public meetings, use IT etc?	Via the working party on the Boundary Commission submission every Councillor mentioned attendance at their town or parish council meetings and other community events as a major part of their engagement with their constituents. However, Councillors also mentioned 1 to 1 meetings with residents, monthly surgeries, emails and telephone calls, regular articles for parish magazines and parish websites. Also widespread use of the social media sites such as Facebook and Twitter.
3.4 How do Councillors generally deal with casework?  Do they pass on issues directly to staff or do they take a more in depth approach to resolving issues?	Councillors are expected to take accountability for their casework and manage their work appropriately, albeit with officer support. Usually, Councillors will contact officers directly, whether in person or via telephone / e-mail, and then respond to the individual. There is a sense of ownership and need to ensure the resident's issue is satisfactorily resolved. On occasion this might mean following up with officers particularly if the case is more complex and involved.
3.5 What support do Councillors receive in discharging their duties in relation to casework and a representational role in their ward?	Councillors receive support and advice from staff at all levels of the Council. However, as the staff numbers at the Council have reduced, the amount of time officers are able to give to support Members is less than it used to be, meaning that they are having to shoulder more of the work themselves. This also means sometimes Councillors having to go back to officers more due to officers having less resource to deal with issues.
3.6 Has the Council put in place any mechanisms for Councillors to interact with young people, those not on the electoral register, or minority groups or their representative bodies?	The Council is involved with local schools on an ongoing basis, most notably this past year with the celebration of the Suffragette movement which included young people from local schools as well as the 100 year commemoration of the end of the First World War which included readings and representations from local school children.
	There is an Equalities Forum which will be re-established shortly and this will include representatives from mental health organisations, carer groups, minority groups and religious groups. There is also Housing Tenant Panel.
	The Council has recently set up the Mid Devon Gypsy and Traveller Forum. This is an advisory group that is open for members of the travelling community in Mid Devon to attend and provides a place to discuss matters and raise issues that the Council can use to help inform the preparation of policy and guidance. Forum meetings are currently held twice a year.

3.7 Are Councillors expected to attend meetings of community bodies such as parish councils or resident associations?	Attendance by Councillors at town and parish council meetings within their ward is expected and positively encouraged to keep them informed about District Council activities and to discuss ward matters with them as appropriate. As mentioned above, we have a large number of town and parish councils in our administrative area.
What is the level of their involvement and what role do they play?	District Councillors are expected to brief their parishes on key issues affecting their area and help to identify ways in which the District Council can support the resolution of parish level issues.
4. The Future	
4.1 What impact do you think the localism agenda might have on the scope and conduct of council business and how do you think this might affect the role of Councillors?	There is no evidence to suggest that the localism agenda has significantly impacted on this Council or will do so in the future. Few communities have an appetite for Neighbourhood Plans but the Council is supporting a small number – there are currently four Neighbourhood Plans being prepared in Mid Devon.
4.2 Does the Council have any plans to devolve responsibilities and/or assets to community organisations, or does the Council expect to take on more responsibilities in the medium to long term?	The Council has implemented a programme of devolving local facilities to some town and parish councils, eg public conveniences and grass cutting, where there has been a desire to take these on.

4.3 Have changes to the arrangements for local delivery of services led to significant changes to Councillors workloads? (For example, control of housing stock or sharing services with neighbouring authorities)

The Council still retains it housing so involved in ensuring that the Council also that arears and house condition. The internal audit function is now notice active role via the Audit Committee involved in the running of the Council choice project which enables tenan.

4.4 Are there any developments in policy ongoing that might significantly affect the role of elected members in the future?

Through the transformation program Members better including through information on their area and the proposition of the council has a number of significant significant call on Member time.

The Council has a number of significant significant call on Member time.

The Local Plan Review and the the Council. These development plant members in Mid Devon to also that arears and house condition.

The Council now delivers its Building The internal audit function is now notice and the recommendation.

The Council has a number of significant significant call on Member time.

The Council still retains it housing stock and the Portfolio holder for Housing is heavily involved in ensuring that the Council provides an excellent service for the tenants but also that arears and house conditions are given the necessary attention.

The Council now delivers its Building Control function with North Devon District Council. The internal audit function is now run by the Devon Audit Partnership and plays a very active role via the Audit Committee which is another way in which Councillors get involved in the running of the Council. There is also participation in the Devon Home Choice project which enables tenancy transfers between local authorities.

Through the transformation programme, the Council is looking at how it might support Members better including through ensuring they have more ready access to data and information on their area and the performance of the Council and other public services in their wards, as well as electronic mechanisms to support their ward case work.

The Council has a number of significant policy developments that will be an additional and significant call on Member time for a number of years to come, notably:

- The Local Plan Review and the preparation of the Greater Exeter Strategic Plan that the Council is preparing jointly with three other local authorities and Devon County Council. These development plans will identify significantly more land for housing and employment in Mid Devon up to 2040, which will generate a lot of public interest and representations to Members, as well as a growth in potential and hence constituents. Local Plan review takes place on a rolling programme of approximately 5 years. Following the adoption of the Greater Exeter Strategic Plan a further Local Plan Review will be commenced.
- The commercial development of the Council including the investment in and development of new services that the Council does not currently provide such as commercial property; housing development with the Council as developer and also through the Special Purpose Vehicle.

4.5 What	has been th	ne in	npact	of recent
financial	constraints	on	the	Council's
activities?				

To date, the Council has managed to work within the financial constraints whilst still providing all of its core services and many of its discretionary services. Some elements of discretionary services have been removed or reduced and in some areas service standards and performance have been reduced.

In order for the Council to deliver a continuing range of high performing services we have had to make a number of strategic decisions/choices. These include:-

- increasing income from commercial asset acquisitions
- charging for garden waste collections
- a reduced level of funding to 3<sup>rd</sup> party organisations
- pass-porting some areas of service delivery to towns/parishes
- reductions in headcount
- embedding business transformation
- refocusing our property asset portfolio and prioritising work to help grow the level of economic activity within the District.

All of these activities have helped to reduce cost or increase income, but moving forward it is corporately recognised that some of these decisions mean that the authority has to embrace and account for a higher degree of operational risk within its business.

# Appendix A Project Outline for Scrutiny Working Groups

Review Title	
Working Group Members	
Working Group Chairman	
Officer Support	
Rationale:	
Why is the review important?	
For example:	
<ul> <li>Identified by Members as a key issue for the public?</li> </ul>	
<ul> <li>Poor performing service?</li> </ul>	
<ul> <li>Service considered important by the community?</li> </ul>	
Public interest covered in local media?	
Review aims, objectives	
What does the review hope to achieve? Identify what will be included and what is achievable. For example: Identify what is being done and what the potential barriers are Explore existing initiatives and determine if they are appropriately joined up Review performance indicators Compare our policies with those of a neighbouring authority Assess the environmental /social impacts  Desired Outcomes	
Methodology / Approach	
What type of enquiry will be used to gather evidence? For example:	
<ul> <li>Desk based review of papers</li> <li>Site visits / observations</li> <li>Comparisons with other authorities</li> <li>Process mapping</li> <li>Public meetings</li> <li>Interviewing officers</li> <li>Calling witnesses/experts to give evidence</li> </ul>	

Witness / Experts	
An important part of the scoping process includes deciding what people should be asked for interview.	
<ul> <li>Executive Members and officers are required by the Constitution to attend to explain decisions.</li> <li>Other people may be invited to discuss issues of local concern and / or answer questions but are not required to attend. It may be more beneficial to visit people for an informal chat.</li> </ul>	
<u>Timescales</u>	
What will be done and by when. For example:  Start date  Meeting frequency  Draft report deadline  Projected completion date	
Target Body for Findings / Recommendations	

# Appendix B Councillor Job Role

All Councillors must adhere to the code of conduct and the 7 Nolan Principles of Public Life. Councillors need to balance the needs and interests of their community, their political party or group (if they are a member) and the council as a whole.

As a Councillor you would have an important role in the major decisions that affect people's lives. Local councils are responsible for a whole range of services; waste, recycling, environmental services, planning, housing, benefits, leisure facilities and many more. As a Councillor you will help determine the way these services are provided, funded and prioritised.

All Councillors are advocates for their communities and are 'case workers' for their individual constituents when advice or support is requested. Whilst Councillors do spend time in council meetings, much of a Councillor's time is spent within their communities speaking and working with members of the public and community groups.

All Councillors are members of the full Council which sets the overall policies and budget.

A common role for all Councillors however, irrespective of any formal position or membership of a committee is that of 'community leadership'. For the individual Councillor, being a community leader can mean a number of things. Acting as an advocate for the best interests of one's ward; lobbying for local concerns; influencing partner organisations to work to a common vision; resolving conflict amongst community organisations; encouraging community organisations to develop solutions in their own communities; balancing competing demands for resources when making decisions in the best interests of the whole authority area.

In your role as a Mid Devon District Councillor you may be appointed to serve on outside bodies such as a partnership between the council and other organisations, or to the committee or board of a local voluntary organisation. These are important positions for the council to fulfil its community leadership role. Some of these positions can be very demanding and some may require you to build up new knowledge or develop specialist skills. Some positions have legal responsibilities and liabilities as you may be accepting the position of director of a company or trustee of a charity, depending on the legal structure of the organisation concerned. If in doubt, ask for full advice before being nominated for a position.

## All Councillors:-

## **Community Leader**

- Champion your Ward
- Represent individual constituents and local organisations, undertaking casework and enquiries on their behalf
- Represent the community within the Council and other agencies
- Campaign on local issues
- Able to engage with all groups within your Community
- Keep in touch with community issues and be accessible to constituents

#### **Decision maker and influencer**

- Make well informed decisions at Council meetings
- · Make decisions based on the best interest of the whole District
- Represent the Council (subject to appointment) on outside bodies
- Liaise with Town and Parish Councils and Parish Meetings
- To contribute actively to the scrutiny of the Council

#### **Day to Day Councillor**

- Adhere to the various codes of conduct and protocols that the Council may adopt and to act at all times with probity
- Develop and maintain a general working knowledge of the Council and other organisations and services within the District
- Develop good working relationships with Council officers
- · Prioritise and manage own workload, managing conflicting demands on your time
- Understand, challenge and interpret information
- Maintain confidentiality in all relevant Council business and constituent casework
- Communicate effectively with different audiences
- Act as a facilitator
- Participate in training and development provided for Councillors by the Council
- Feedback information to the other Councillors from representation on an outside body or from any relevant training
- Being prepared for meetings reading agendas and if you have questions contact the relevant department

#### **Rights of Councillors**

- Submit a motion to Council
- Participate in a debate at Council
- Ask a question at Council
- Question the decision-making process by using the 'call-in' facility in respect of Cabinet decisions (if the principles of decision-making in Article 12.02 have not been followed)
- In your capacity as a Ward Councillor call in a planning application to the Planning Committee if there is an appropriate material planning consideration

# **Duties and responsibilities of Councillors**

- To declare any Disclosable Pecuniary Interests and Personal Interests as and when appropriate
- Councillors will not make public information which is confidential or exempt or divulge information given in confidence to anyone other than a Councillor or officer entitled to know it
- Find a substitute for a meeting for which substitution is permissible, when personal attendance is not possible and to brief the substitute on the meeting to be attended

#### **Chairman of non-regulatory Committees**

The non-regulatory Committees are the Policy Development Groups, Audit Committee and Standards Committee.

For information on the roles of the Policy Development Groups, the Audit Committee and Standards Committee please see Articles 7 to 10

#### The Policy Development Group (PDG)/Committee chairman will:

- Provide leadership and direction to the PDG/Committee
- Ensure that adequate resources (including officer support) are identified and sought from the Council
- Encourage Committee members to obtain necessary skills to contribute the work of the Committee and to work with officers to provide training if necessary
- Chair the PDG/Committee meetings and ensure that the PDG/Committee achieves its terms of reference
- Lead the PDG/committee in prioritising its work so as to ensure effectiveness
- Endeavour to engage all members of the PDG/Committee within the work of the PDG/Committee
- Develop a constructive relationship with relevant Cabinet Members and Heads of Service
- Co-ordinate work with the Scrutiny Committee and PDGs/Audit Committee

#### Members on the PDG/Committee will:

- Assist with the development of an effective work programme
- Be responsible for the outputs and outcomes of the work of the PDG/Committee
- Receive evidence in an impartial manner
- Analyse and challenge information presented to the PDG/Committee
- Make recommendations based on the PDG's/Committee's deliberations
- Obtain necessary skills to carry out the role and to work with officers to provide specialist training if necessary
- Find a suitable substitute and brief them on the meeting due to be attended, on occasions when personal attendance is not possible and where substitutes are permissible
- Ensure that they treat visitors, whether other members or officers or people from outside of the Council, with respect, courtesy and politeness

#### **Chairman of Regulatory Committees**

The regulatory Committees are Planning Committee, Licensing Committee and the Licensing Regulatory Committee

For information on the roles of the Planning Committee, Licensing Committee and Licensing Regulatory Committee please see Article 11

The Planning, Licensing or Licensing Regulatory Committee chairman will:

- Provide leadership to the Committee
- Demonstrate to the public, applicants, objectors etc, fair and open decision making by or on behalf of the Committee
- Ensure that adequate resources are identified and sought from the Council
- Chair and manage Committee meetings and ensure the Committee achieves its terms of reference.
- Encourage Committee members to obtain necessary skills to contribute the work of the Committee and to work with officers to provide training if necessary
- Endeavour to engage all members of the Committee in its activities
- Lead the Committee, in consultation with officers, in prioritising its work
- Develop a constructive relationship with the relevant Heads of Service and their staff and where appropriate, with the relevant Cabinet Member(s)
- Be willing to learn about the professional disciplines and services relevant to the work of the Committee
- Find a suitable substitute and to brief them on the meeting due to be attended, on occasions when personal attendance is not possible
- Chair the committee in a fair and open manner in accordance with the procedures of the committee, applicants and objectors to put their arguments to the committee
- Guide, with the assistant of officers, the committee to reach decisions based on the information presented to it.
- Chair all planning working groups and site visits in accordance with the specific procedures

#### Members on the Planning Committee will:

- Undertake specialist planning committee training
- Have up to date knowledge of planning and development control, law and regulations
- Have up to date knowledge of local and national planning policy (including Local Development Plans, Code of Good Practice for Planning and the National Planning and Policy Framework)
- Have an understanding of case law
- Have an understanding of the Mid Devon District Council Local Plan

## Members on the Licensing & Licensing Regulatory Committees will:

- Undertake specialist training
- Have up to date knowledge of licensing regulations
- Have up to date knowledge of the Licensing Act 2003 and the Gambling Act 2005
- Have up to date knowledge of local and national licensing policy
- Have an understanding of case law
- Have an understanding of Community Plans and Crime and Disorder Strategies

#### **Chairman of the Council**

The Chairman of the Council is elected annually by Full Council at the Annual General Meeting.

For information on the role of the Chairman of the Council please see Article 5

Chairman of the Council and in his/her absence, the Vice-Chairman will have the following roles and functions:

- Chairing the Council meeting, upholding and promoting the purposes of the Constitution, and interpreting the Constitution when necessary
- Presiding over meetings of the Council so that its business can be carried out efficiently and with regard to the rights of councillors and the interests of the community
- Ensuring that the Council meeting is a forum for the debate of matters of concern to the local community and the place at which Members who are not on the Cabinet are able to hold the Cabinet to account
- The Chairman (or in their absence the deputy Chairman) to attend such civic and ceremonial functions as the Council, the Chairman or the Leader determines appropriate
- Be consulted by the Chief Executive in respect of any motions submitted by Councillors to ensure that all appropriate and relevant motions are included on the Council agenda

#### Leader of the Council

- Provide an overall cohesive, political and strategic leadership and direction for the Council
- Appoint, manage and remove the Deputy Leader and Cabinet Members
- Lead and chair the Cabinet and ensure its overall effectiveness
- Work with Cabinet Members to ensure effective delivery of services
- Ensure effective communication and explanation of all Cabinet's decisions and recommendations to Council and the public
- Ensure that the Cabinet manages the business of the Council within the financial parameters and framework set by the Council
- Encourage Cabinet members to obtain necessary skills to contribute the work of the Cabinet and to work with officers to provide training if necessary
- Act as Line manager to the Chief Executive Officer
- Communicate the Administration's policies and priorities to the Management Team and to receive their advice
- Be the main political representative of the Council, with others as appropriate, in dealing with the Community, business, voluntary sector and other local and national organisations
- Contribute to fully effective liaison with political groups within the Council
- Call the annual State of the District debate

Note: The above duties and responsibilities are in addition to the member's role as a Councillor and as a Cabinet Member (see separate job profile)

## **Deputy Leader**

- Assist and work with the Leader of the Council in delivering his/her responsibilities to the Council
- Deputise for the Leader of the Council in his/her absence from Cabinet meetings and any other responsibilities as requested

- Carry out the requirements of his/her role so far as legally possible in the absence of the Leader of the Council
- Carry out such other duties and undertake portfolio responsibility as delegated by the Leader of the Council

Note: The above duties and responsibilities are in addition to the member's role as a Councillor and as a Cabinet Member (see separate job profile)

#### **Cabinet Member**

The Cabinet is responsible for all local authority functions which are not the responsibility of any other part of the Council, provided the decisions made are within the Council's agreed policy and budget framework. For more information about the roles and functions of the Cabinet Member please see the Cabinet Member functions list – Appendix C

- Act as the Lead Member for a particular portfolio as may be determined by the Leader of the Council, but in
  doing so, have regard to the overall collective responsibilities of the Cabinet and the Council's corporate
  policy objectives. Champion the portfolio concerned within that strategic context
- Participate effectively as a Cabinet Member at Cabinet Meetings taking joint responsibility for all actions and be collectively accountable
- Make delegated decisions within the portfolio
- Build good relationships with appropriate officers and work with them in developing policy or strategic issues prior to formal reporting. Be supportive in dealing with any problems at a strategic level
- Take a proactive approach to the early engagement of overview through Policy Development Groups to help in policy development
- Provide political direction to Officers working within the portfolio
- Ensure up to date knowledge of related developments and policies at national, regional and local level
- Enhance the Council's reputation through taking the national stage where possible and participating in regional and national networks
- Attend Scrutiny Committee meetings in relation to Portfolio responsibilities and decision making
- Have an overview of performance management, efficiency and effectiveness of the portfolio
- Act as a strong, competent and persuasive figure to represent the portfolio and be a figurehead in meetings with stakeholders
- Be prepared to take part in learning and development opportunities to ensure that the role is undertaken as effectively as possible
- Represent the Council on external bodies and feed back to Cabinet or Council any issues of relevance and importance
- Influence operational decisions relating to the portfolio
- Deal with the media on issues relating to the portfolio
- With colleague Cabinet Members and the Leadership Team be available and accessible to other Members to discuss queries or matters of concern
- Communicate with ward members any issues taking place in their area and of any visits or meetings that are taking place in their ward area

#### **Scrutiny Committee**

For information on the role of the Scrutiny Committee please see Article 7

# **Scrutiny Committee Chairman**

The Chairman of Scrutiny is elected annually by Full Council at the Annual General Meeting The Scrutiny Committee chairman will:

- Provide leadership and direction to the Committee
- Ensure that adequate resources (including officer support) are identified and sought from the Council
- Chair the Scrutiny Committee meetings and ensure that the Committee achieves its terms of reference
- Lead the committee in prioritising its work so as to ensure effective scrutiny
- Endeavour to engage all members of the Committee within the Scrutiny process
- Develop a working relationship with the Cabinet

- Develop a constructive relationship with Management Team
- Co-ordinate work with the Policy Development Groups and Audit Committee
- Encourage Committee members to obtain necessary skills to contribute the work of the Committee and to work with officers to provide training if necessary

## **Scrutiny Committee Member**

Members on the Scrutiny Committee will:

- Assist with the development of an effective work programme
- Engage with all stages of the scrutiny process
- Be responsible for the outputs and outcomes of scrutiny
- Receive evidence in an impartial manner
- Analyse and challenge information presented to the Committee
- Make recommendations based on the Committee's deliberations
- Obtain necessary skills to carry out the Scrutiny role and to work with officers to provide training if necessary
- Find a suitable substitute and brief them on the meeting due to be attended, on occasions when personal attendance is not possible and where substitutes are permissible
- Ensure that they treat visitors, whether other members or officers or people from outside of the Council, with respect, courtesy and politeness