

**SCRUTINY COMMITTEE
5 AUGUST 2019**

COMMUNITY SAFETY PARTNERSHIP ANNUAL REPORT 2018-19

Cabinet Member(s): Cllr Dennis Knowles, Community Well Being
Responsible Officer: Simon Newcombe, Group Manager for Public Health and Regulatory Services

Reason for Report: To ensure Scrutiny has oversight of the Community Safety Partnership (CSP) and has the opportunity to review the activities of the partnership during 2018-19.

RECOMMENDATION: To note the progress of the Community Safety Partnership (CSP) in delivering activities against the partnerships priorities and action plan for 2018-19.

Financial Implications: There are no direct financial implications as a result of this report aside from highlighting potential ad-hoc costs arising from Domestic Homicide Review responsibilities as set out below. The majority of funding for the Partnership is provided by external grant and a summary of this is outlined in Section 4.0 of the report and in detail against project expenditure in Annex 2.

The CSP are legally responsible for the delivery of Domestic Homicide Reviews (DHR) under the Domestic Violence, Crime and Victims Act 2004. Until 2017, this activity was absorbed at County level without any direct financial contribution by local CSPs. They will continue to be coordinated and delivered on a county basis through the Safer Devon Partnership, however all CSPs agreed to contribute up to £2,000 of their grant in 2018-19 towards the cost of undertaking these reviews and a similar arrangement is continuing in 2019-20. Further details of this are also provided in Section 4.0 of the report.

Legal Implications: The Crime and Disorder Act 1998 makes it a statutory requirement for the police and local authorities to engage with partners to form a community safety partnership for the purposes of reducing crime and disorder. The 1998 Act places a legal responsibility on the partnership to consult with the community on the priorities it has set and to inform them of progress against the action plan. The Act also requires the partnership to carry out a Strategic Assessment of the area which is used to inform the partnership priorities and is now responsible for conducting Domestic Homicide Reviews.

Risk Assessment: There is a risk to the Council if it does not engage with the partnership in respect of failing to meet statutory duties.

Equality Impact Assessment: All CSP Plans from 2018 onwards include an EIA for consideration before adoption and implementation. Accordingly, any equality considerations arising from the plan approach were agreed at the time the plan was most recently updated and approved (November 2018).

Relationship to Corporate Plan: The priorities of the CSP and the activities undertaken as part of the action plan compliment the ambitions of the Corporate Plan. In particular this activity contributes to the priority of Community. The CSP works

directly with the wider community, youth groups and local partners to ensure the district is a safe place to live, work and visit.

Impact on Climate Change: None direct arising from the report. The partnership undertakes the majority of its work remotely through electronic communications which limits officer travel and physical meetings.

1.0 Introduction

1.1 The East & Mid Devon Community Safety Partnership (CSP) has been formed in order to meet our statutory duties under the Crime & Disorder Act 1998 and is a multi-agency group working together to reduce crime and disorder.

1.2 The Police and Justice Act 2006 requires the local authority to put in place a method of scrutinising the manner in which the partnership functions. Every local authority must have in place a committee with the power to review and scrutinise the actions of the CSP and make recommendations about how it functions. The East and Mid Devon CSP is scrutinised through each Councils Scrutiny Committee and this report forms part of that annual oversight.

1.3 Based on this responsibility, the principal purpose of this report is for the Scrutiny Committee to look back at the activities that have been undertaken by the partnership in 2018-19 and review these against the action plan.

1.4 The formal operating structure of the partnership was reviewed in 2018 due to a number of personnel changes and the requirement to adopt a new three-year action plan. The role of chairing the partnership can be met by any of the statutory partners within the partnership and most recently this function has been carried out by the Police service and is now held by East Devon District Council.

1.5 The statutory CSP partners are:

- Devon and Cornwall Police
- Devon County Council
- Devon and Somerset Fire and Rescue Service
- Probation Service
- East Devon District Council
- Mid Devon District Council
- NHS Devon Clinical Commissioning Group

1.6 The Terms of Reference, frequency of meetings, wider membership of the steering group and the position of chair were all updated as part of the 2018 review in order to reinvigorate the partnership and its action plan for 2018-21 (more in section 2.0).

1.7 As a result, the revised structure has a smaller, strategic CSP Board that directly oversees the delivery of the CSP Action Plan, acting as a 'check and balance' mechanism, with a wider Operational Delivery Group that will deliver the day to day activities within the plan. The wider group will also contribute to the annual review of the priorities and action planning year on year. This was formally agreed at the CSP meeting held on the 11 October 2018.

2.0 Priority Areas

2.1 The partnership considered the latest Devon Strategic Assessment (DSA) and a public/multi-agency consultation workshop was held on 26 July 2018. This was a priority setting exercise considering current activities and opportunities under three broad headings:

- Exploitation and Vulnerability (typically hidden crime)
- Anti-social Behaviour (more overt crime and disorder)
- Community Resilience (forward looking/building prevention)

2.2 The focus has been on deriving activities and outputs which are; evidence based, focussed on prevention, informed by information sharing between partners and ultimately where the CSP (and therefore its partners) can add clear value.

2.3 The DSA provided for all Devon Districts and overseen by the Safer Devon Partnership applied a 'MoRiLE' approach (Management of Risk in Law Enforcement) in order to assess threat risk and harm. With input from key stakeholders across the County, including at the workshop discussed above, a consensus was reached and the DSA published in autumn 2018 (see Annex 1). It looks at 37 crime and disorder areas that indicated seven areas of high level threat across the county. These are:

- Dangerous Drug Networks – County Lines
- Child Sexual Exploitation
- Domestic Abuse (including sexual violence)
- Problem Drinkers
- Problem Drug Use
- Modern Day Slavery
- Terrorist incident (including radicalisation and extremism)

Moderate level threats are:

- Anti-social Behaviour (ASB) & Criminal Damage
- Child sexual abuse (familial)
- Fraud (including counterfeit goods and cyber-crime)
- Road Traffic (fatal and serious)
- Rape (adults – non domestic abuse)
- Hate Crime

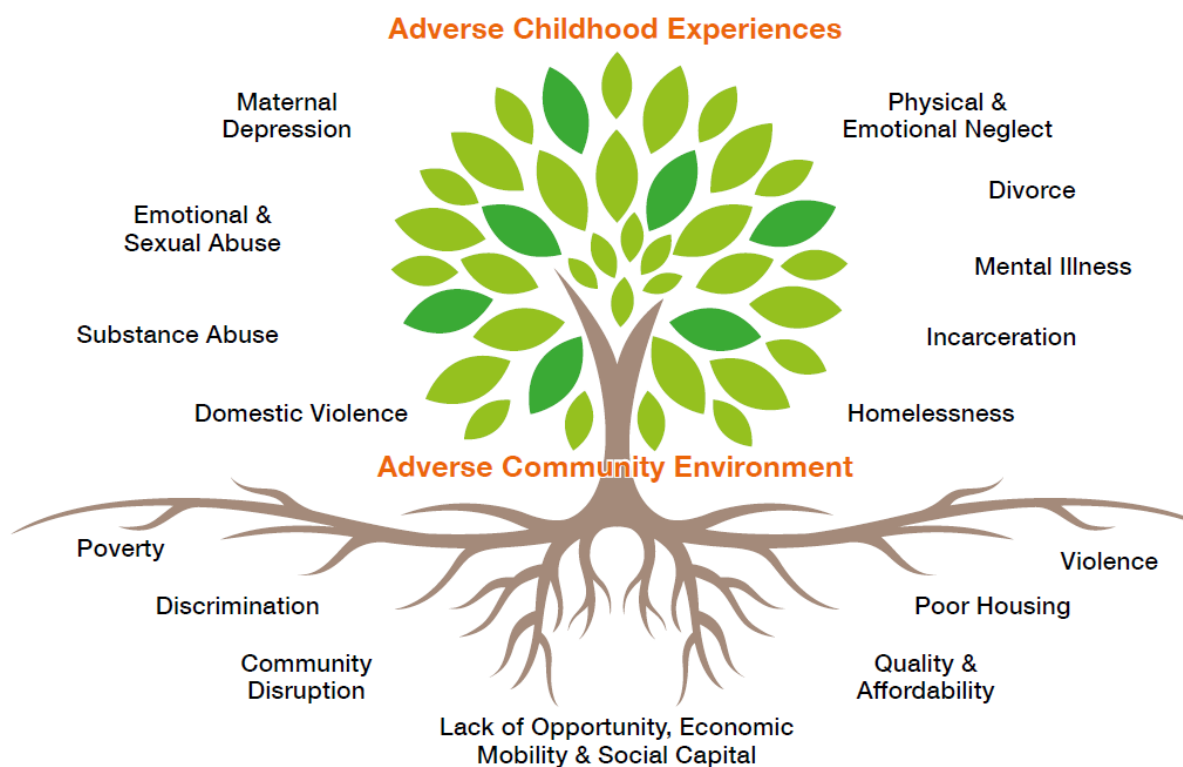
2.4 With respect to County Lines, the DSA indicates that Devon has the greatest level of activity in the Peninsula. Activity has been recorded in Exeter, Axminster, Barnstaple, Bideford, Newton Abbot, Okehampton, Ilfracombe, Exmouth, and **Tiverton**.

2.5 There are strong links between County Lines activity and some forms of Child Exploitation. Intelligence sharing between all agencies within and alongside the CSP is considered particularly important so that targeted action can be taken.

- 2.6 Across this CSP area, Domestic Abuse crimes increased 17% in 2018 and there is known under reporting. This impacts across all ages including younger people and families (leading to an increase in child protection plans) and older people. There are also clear links between Domestic Abuse and Adverse Childhood Experiences (ACEs – more below) and psychological impacts. Females are significantly more likely to have experienced domestic sexual assault.
- 2.7 Whilst ASB overall was considered as a moderate threat in Devon, within the East & Mid Devon communities, feedback is that it is a high priority for residents that can lead to the fear of crime if not addressed in a timely manner. With the exception therefore of ASB, other moderate level issues and all lower level matters such as arson and acquisitive crime are not main CSP priorities.
- 2.8 The three broad areas of focus for the Mid and East CSP as set out in 2.1 consequently reflect the particular priorities and concerns in our area within the current action plan for 2018-21. As a result, the activities delivered by the partnership as set out in Annex 2 during 2018-19 were focussed accordingly. These priorities will continue to be reviewed on an annual basis and may be adjusted.
- 2.9 The CSP is part of a broader ‘public health approach’ including policing focussed on dealing with these issues. Such an approach often means looking at ‘the causes of the causes’ behind the particular problem or illness to understand what is driving it – the so called ‘social determinants’ or ‘structural factors’.
- 2.10 In considering these social determinants, there is ultimately a broader responsibility beyond that of the CSP, for example in our wider housing and regulatory services as a district council, at County and Policing level and Social Care and NHS services, to consider what influences circumstances such as housing, education, indebtedness and income that underpin people’s lives and make them more or less likely to:
- experience criminal victimisation
 - have poor health outcomes,
 - have less access to health services, and die prematurely
 - have contact with the police and other services; and
 - enter the criminal justice system.
- 2.11 Public health approaches start from the principle that prevention is better (and usually cheaper) than a cure. A three-tier approach is often used as set out below. Our wider services and interventions are often focussed on the primary tier and link to the work of the CSP at the secondary and tertiary level.
- primary prevention (preventing the problem in the first place)
 - secondary prevention (intervening early when the problem starts to emerge)
 - tertiary prevention (making sure an on-going problem is well managed to avoid crises and reduce impacts)

3.0 **Adverse Childhood Experiences (ACEs)**

- 3.1 In the context of prevention, the impact of childhood adversity is both a public health and policing issue and provides a good example of common ground. The impact of adversity in childhood has been described in an 'ACE Model' setting out specific traumatic events occurring before the age of 18 which, given high or frequent exposure can lead to toxic stress, which itself is associated with impacts including negatively altered brain development.
- 3.2 It is important to note that the evidence base around ACEs is still emerging. So, whilst the link between ACEs and issues/crime later in life are clearly made, ACEs are not definitively predictive in any one individual and may not cover the whole picture of risk and resilience.
- 3.3 Preventing ACEs should be seen within the wider context of tackling inequalities within society. While ACEs are found across the population, there is more risk of experiencing ACEs in areas of higher deprivation and/or isolation. Adverse Childhood Experiences are therefore often described alongside Adverse Community Environments as a 'pair of ACEs'.



4.0 Partnership Funding and Domestic Homicide Reviews (DHRs)

- 4.1 In the financial year 2018-19 the Community Safety Partnership was awarded a £25,000 grant from the Office of the Police and Crime Commissioner (OPCC) via the Safer Devon Partnership. This was split equally between East and Mid Devon (£12,500 each). A £2,000 overall contribution from the CSP towards the costs associated with Domestic Homicide Reviews (DHRs) was

'top sliced', resulting in Mid Devon and East Devon each receiving a grant of £11,500 for that financial year.

- 4.2 The grant funding is conditional on the partnership having an agreed spending plan with the OPCC which is aligned to the priorities of the partnership.
- 4.3 In accordance with the funding agreement, the grant for 2018-19 was spent on the activities detailed in Annex 2.
- 4.4 A DHR is a multi-agency review of the circumstances in which the death of a person aged 16 or over has, or appears to have, resulted from violence, abuse or neglect by a person to whom they were related or with whom they were, or had been, in an intimate personal relationship, or a member of the same household as themselves.
- 4.5 All Devon Districts have recently signed up to an updated Memorandum of Agreement to support DCC in on-going delivery of DHRs. This includes an agreement for Partners to continue to make an annual contribution, which will be reviewed annually. This agreement is including other statutory partners, so lessening the financial impact on district authorities. This has resulted in the annual CSP contribution dropping to £1,375 for the current financial year. Whilst DHRs will continue to be co-ordinated at a county level through the Safer Devon Partnership and supported by the 'top sliced' funding, it's likely that CSP partners including Mid Devon will be required to host and provide additional practical support to any DHRs required in our area. Nonetheless, such reviews are characterised by a lack of predictability/relative infrequency and any additional financial costs are likely to be low. Consequently, it has been agreed that any expenditure which cannot be met from the 'top sliced' funding will be supported by general reserves rather than setting funds aside in the base budget which may not be required.
- 4.6 In addition to the OPCC grant as set out above, MDDC provide an annual grant of £4,750 to support CSP activities in the district and those funds are used to help deliver the variety of projects, outlined in Annex 2 for 2018-19.
- 4.7.1 A new spending plan for 2019-20 against a total OPCC grant of £12,500 for Mid Devon (net £11,813 with £687 - half of the CSP £1,375 DHR contribution - being passed to County) has just been agreed by the CSP. This will continue to focus on those priority areas identified in the overarching 2018-21 plan and as set out above.

5.0 **Activities and Outcomes for 2018-19**

- 5.1 Annex 2 provides details of the projects funded during the year and the resulting outputs and outcomes.
- 5.2 These outputs and outcomes highlight the added value of the CSP activities in addressing the key crime and disorder priorities locally.

Contact for more Information: Simon Newcombe, Group Manager for Public Health and Regulatory Services Tel. 01884 244615 or snewcombe@middevon.gov.uk or Julia Ryder, Specialist Lead - Community Safety & Emergency Planning, Tel: 01884 234996 or jryder@middevon.gov.uk or

Circulation of the Report:

Cabinet member for Community Well Being – Cllr Dennis Knowles
Leadership Team
Members of Scrutiny Committee
Financial Services
Legal Services

List of Background Papers:

Community Safety Plan for 2018-21 available at
<https://www.middevon.gov.uk/residents/community-safety/>

Public Health England/College of Policing – *Public health approaches in policy. A discussion paper* (PHE 2019) available at
<https://www.college.police.uk/What-we-do/Support/uniformed-policing-faculty/Documents/Public%20Health%20Approaches.pdf>



Annex 1 Summary of MoRiLE Risk Assessment for Devon

Summary of MoRiLE Risk Assessment for Devon shown in rank order of our highest scoring risk and threats:

Thematic Area	IMPACT			LIKELIHOOD			CONFIDENCE	ORGANISATIONAL POSITION	Final RA
	Physical	Psychological	Community	Frequency	Trend	Forecast	Intelligence Assessment	Ability to Mitigate	
County Lines/Dangerous Drugs Networks	Critical	Severe	Critical	Weekly	>10% increase	>10% increase	10-25%	Very limited ability	High
Child Sexual Exploitation	Moderate	Severe	Critical	Weekly	>10% increase	>10% increase	10-25%	Very limited ability	High
Domestic Abuse (incl. Sexual Violence)	Moderate	Severe	Substantial	Weekly	>10% increase	>10% increase	25-50%	Very limited ability	High
Problem drinkers	Substantial	Severe	Moderate	Weekly	<10% increase	<10% increase	50-75%	Very limited ability	High
Problem drug use	Substantial	Severe	Moderate	Weekly	<10% decrease	<10% increase	50-75%	Very limited ability	High
Modern Slavery	Substantial	Severe	Moderate	Six Months	Same	Same	10-25%	Very limited ability	High
Terrorist incident	Catastrophic	Severe	Catastrophic	Five Years	Same	Same	25-50%	Partial ability	High
Fraud (incl. Counterfeit Goods)	Low	Moderate	Substantial	Weekly	>10% increase	<10% increase	25-50%	Limited ability	Moderate
Child Sexual Abuse - Familial	Substantial	Severe	Substantial	Weekly	>10% increase	>10% increase	10-25%	Very limited ability	Moderate
RTC - fatal & serious	Substantial	Moderate	Substantial	Weekly	>10% increase	>10% increase	>90%	Limited ability	Moderate
Rape (Adults: non-Domestic Abuse)	Substantial	Severe	Moderate	Weekly	>10% increase	>10% increase	50-75%	Very limited ability	Moderate
Anti-social behaviour	None/Negligible	Moderate	Substantial	Weekly	<10% decrease	<10% increase	50-75%	Very limited ability	Moderate
Hate crime	Low	Substantial	Substantial	Weekly	>10% increase	>10% increase	10-25%	Limited ability	Moderate
Arson	Low	Low	Low	Weekly	>10% increase	<10% increase	50-75%	Partial ability	Standard
Acquisitive Crime	Low	Low	Low	Weekly	>10% increase	<10% increase	>90%	Full ability	Standard

Annex 2

East and Mid Devon Community Safety Partnership Priorities and Action Plan for 2018/19

Mid Devon Partnership activities			
Grant total: £11,500			
Project/Service/Pilot subject of spend	Amount allocated £	Outcomes	Comments (including any underspend)
Raise awareness of taxi drivers of certain types of vulnerable persons by providing Bite size' training sessions for taxi drivers re CSE, modern day slavery etc.	£350	<p>Mid Devon – Licensing arranged speaker and sessions. Complete by 31 March 19 positive feedback. 90% attendance from current drivers. This is now part of the standard, mandatory statutory taxi driver training that each driver will pay for in order to obtain or renew their license.</p> <p>See press release - https://www.middevonnewscentre.info/safeguarding-awareness-for-all-mid-devon-taxi-drivers/</p>	
Raise awareness of drug issues with children in local schools through the Theatre via Solomon Theatre group presentation of Gemma's Wardrobe.	£2010	<p>Cullompton Community College – 130 Yr 9 pupils attended. The performance was part of a whole package of input from school based around Personal Safety Day in June. School nurse had a notable increase in self referrals for support.</p> <p>  Cullompton ComColl Feedback.docx THS Feedback.docx</p>	Positive Feedback received from two Mid Devon Schools

Improved support to male victims of Domestic Violence and Abuse.	£150	Joint support to male adults via ND bid. Costs combined across Devon to fund the bid writing for Devon joint project organised by North Devon.	Successful bid to allow this work to roll out.
Funding Mid Devon Mediation Services to allow free self or professional referrals into the service.	£500	Mid Devon: Total number of cases 7, (of which 3 resulted in significant improvement). We are able to offer members of the community a free services that may resolve their issues that would normally cost in the region of £250per referral, so shows good value for money.	Joint funding contribution with East Devon
Reduced reports of ASB activities in the Tiverton Town and surrounding areas.	£650	Supported SPACE to provide positive activities to engage those at most risk of ASB involvement over the summer holidays.	
Social Action Project coordinated by SPACE at Tiverton Youth Centre, working with those most vulnerable in the community.	£1368	To support young people with social interaction and skills to help reduce the likelihood of depression, substance misuse, and involvement in dangerous behaviour. Work is on-going and final assessment of work not available at this point of writing.	
Increase knowledge of healthy relationships amongst secondary school students. SPLITZ to deliver workshops for students and teachers.	£2500	Better informed Secondary education students and teachers trained to deliver this information directly. Still awaiting details from Splitz at this point of writing.	
Increase resilience and self-esteem for primary school children living with DVSA by running a 4 week course in Primary schools where staff have been able to identify that there may be DVA within the family	£2500	The children will be able safely challenge their own perceptions of boundaries and explore feelings and behaviours.	

Housing Guidance Booklets. Reprint costs for distribution in East & Mid Devon area.	£848	Improve knowledge of housing options for those experiencing DVSA by sharing info with practitioners and survivors. Distribution to Housing teams in both districts and NH Police teams in Mid Devon. Will be distributed to new elected members (after May 19 elections).	Joint funding contribution with East Devon
Printing Self-Help Guides and Easy Read Self-Help Guides for service users in East and Mid Devon	£500	Waiting lists are currently at 8 months average to get support from Devon Rape Crisis. By printing this guide it provided 113 survivors with a self-help guide (including the option of an easy read guide), which has been created by an expert in sexual abuse and trauma recovery and is designed to offer information and support which survivors can access 24/7 to help build resilience whilst waiting for face to face support. The self help guide provides survivors of sexual violence in Mid and East Devon with a good understanding of trauma and the foundations to build recovery on.	Joint funding contribution with East Devon
Young Persons Gym Membership Project	£124 OPCC £1884 from MDDC Grant	Providing young people from challenging backgrounds the opportunity to experience gym or swim membership when they have shown serious behaviour and/or attitude change which is making big impact on their lifestyle changes and life opportunities. This project is monitored by the Mid Devon Youth ASB Decision Group who overview applications and monitor effectiveness.	Joint funding contribution with Mid Devon District Council
Raise Awareness of County Lines amongst practitioners & professionals by circulating information from the County lines Strategy Group & the intel submission form	No direct costs	11/12/18 Briefing held at Mid Devon Offices. 30 attended from frontline staff, schools, youth services, elected members and community representatives. Group agreed to meet every 6 mths and will meet again late May following election.	
Promote Hate Crime Awareness Week 13-20 Oct 2018.	No direct costs	Staff and members more aware to take knowledge into communities. Displays in public area at Phoenix House and newsletters.	
Take raise awareness of the new PREVENT duty Toolkit for Local Authorities and ensure appropriate process are in place to meet statutory requirements.	No direct costs	Mid Devon working to include PREVENT and ACT training as part of safeguarding for staff. Venue Hire Police to be amended at MDDC. Counter Terrorism briefing provided to Leadership Team.	Work on improving internal process and evacuation policy continuing before rollout of ACT training. Group Managers leading on disseminating this work within MDDC.

Review existing delivery mechanisms for a coordinated response to ASB from all Devon partner agencies.	No direct Costs	Mid & East lead review on existing paperwork and mechanisms for the anti-social behaviour escalation processes which was approved and is rolling out across Devon.	An internal MDDC review of responses to ASB reports is currently underway.
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Summary of grant budget out-turn (2018-19):

Total OPCC grant expenditure on projects:	£11,500
Total OPCC grant income (grant):	<u>£11,500</u>
Balance at year end:	£ 0

Total MDDC grant expenditure on projects:	£ 1,884
Total MDDC grant income:	<u>£ 4,750</u>
Balance at year end:	-£ 2,866 (moved to CSP revenue EMR)